



QUARTERLY MEETING

Wednesday, 12 November 2025

**Summons, Agenda, Minutes
and Reports**



NORTH YORKSHIRE COUNCIL

You are summoned to attend the Meeting of the Council. This meeting is being held in the Council Chamber, County Hall, Northallerton on **Wednesday, 12 November 2025 at 10.30 am**, at which the following business will be transacted.

The meeting will be available to view once the meeting commences, via the following link - www.northyorks.gov.uk/livemeetings

BUSINESS

1. Minutes of the meeting held on 16 July 2025

To move that the Minutes of the meeting held on 16 July 2025, having been printed and circulated, be taken as read and be confirmed and signed by the Chair as a correct record.

(Pages 9 - 20)

2. Apologies for absence

3. Declarations of Interest

4. Chair's Announcements

Any correspondence, communication or other business brought forward by the direction of the Chair of the Council.

5. Statement by the Leader of the Council

(Pages 21 - 24)

6. Public Questions or Statements

Members of the public may ask questions or make statements at this meeting if they have given notice and provided the text to Barry Khan, Assistant Chief Executive Legal and Democratic Services – email: barry.khan@northyorks.gov.uk or in writing to Barry Khan, Assistant Chief Executive Legal and Democratic Services, County Hall, Northallerton DL7 8AD by midday on Friday, 7 November 2025. Each speaker should limit themselves to 3 minutes on any item.

If you are exercising your right to speak at this meeting, but do not wish to be recorded, please inform the Chair who will instruct anyone who may be taking a recording to cease while you speak.

7. Notices of Motion

1. Taxi licensing

Proposer – Cllr Mark Crane
Seconder – Cllr Tim Grogan

This council urges the government to amend primary legislation to ensure that licences to operate and drive private hire vehicles and hackney carriages (otherwise known as taxis) are only granted to persons who live or work within that local government area.

This council urges the government to amend primary legislation to ensure that licences to operate or drive such vehicles are only granted to persons living or working within that local government area. Currently we are vulnerable to operators and drivers operating with North Yorkshire who may not have been authorised as proscriptively as our own.

2. Supporting Area Committee decision making

Proposer - Cllr Peter Lacey
Seconder - Cllr Kirsty Poskitt

Council acknowledges the commitment made in advance of assuming Unitary status to being the most local large unitary Authority. Council further recognises the means by which such localism is being pursued including double devolution and the development of community partnerships. However, in a recent officer review of delegated powers by Area Committees a number of these powers were not being regularly exercised. Council recognises that it is for Area Committees to determine their own work programme but equally that delegated powers should and could be better facilitated and enabled by changes in the way that Council business is run.

Council therefore commits:

1. To ensure that the data and intelligence necessary for Area Committees to exercise their powers is aligned to the new Divisions expected to be finalised in January 2027 and therefore no longer reflects former District and Borough boundaries wherever possible and by September 2026 at the latest.
2. To put in a place a robust process to enable Area Committees to exercise delegated power 20 to “*make recommendations to the Corporate Director of Community Development on the expenditure of Community Infrastructure Levy and appropriate section 106 expenditure*”.
3. To develop a list of services likely to be more effectively delivered by Town and Parish Councils and/or in partnership with local community and voluntary groups and that, subject to business cases, there would be a presumption for double devolution for these services.
4. To ensure that once County-wide policies are agreed, and where there is a commitment to locally sensitive implementation, that Area Committees are provided with the necessary officer support to develop and sign off plans, for example in the cases of Town Investment Plans or Local Parking Plans, consistent with delegated powers 17-19, 21 & 22 concerned local economic development.
5. To undertake the equivalent of a post implementation review of activities designed to promote localism that identifies the most up to date best practice in local governance arrangements in similar large Unitary Authorities and learn from this by bringing a report and recommendations back to the appropriate decision-making body including any recommendations on the extent, effectiveness and realisation of delegated powers in the NYC Constitution.

3. Restore the Policy Implementation Review Timeline for School Transport

Proposer - Cllr Brodigan

Seconder - Cllr Chris Aldred

When councillors approved the Home to School Transport Policy in July 2024, we were promised that a Post-Implementation Review would take place in July 2025 as a key equality safeguard to monitor the impact on rural families.

The Children & Families Overview and Scrutiny Committee has since been told the review will not begin until 2026, meaning no changes could be made before September 2028 at the earliest. Since coming into force fourteen months ago, the impact on children, families and schools has become clear and the problems are consuming increasing Council time and resources through appeals and complaints.

Council therefore resolves to:

Reverse the decision to delay the Post-Implementation Review so it is completed, consulted on, and reported to Full Council for approval in July 2026 — allowing improvements to be implemented in time for children starting new schools in September 2027.

4. The Leader of the Council to write to the Secretary of State for Education regarding the SEND review

Proposer - Cllr Barbara Brodigan

Seconder - Cllr Andrew Timothy

Council notes that:

- In December 2024 the Government introduced the Children's Wellbeing and Schools Bill, with an overall aim to better protect children and raise standards in education.
- The Government also announced £740 million in new funding to support SEND pupils and those needing alternative education within mainstream schools. Inclusion remains the overarching policy, so that our children and young people are educated together with their peers in their own community, where appropriate.
- The Special Educational Needs and Disabilities (SEND) system is under severe strain, with some families struggling to secure vital support for their children which is compounded by some schools and councils struggling to provide the necessary support.
- Children with SEND deserve the same opportunities as every child, including access to the support they need to thrive both in school and in life.
- Research commissioned by the Liberal Democrats has revealed that private equity-backed SEND providers are making over £100 million a year in profits, with some achieving margins of over 20%.
- Many of these companies are backed by firms registered in tax havens or foreign sovereign wealth funds.

Council believes that:

- Profiteering from the needs of children with SEND is unacceptable and must end.
- Children with SEND are not commodities for profit and should never be treated as such.
- Resources must be directed into improving provision and outcomes for children, not into shareholder dividends or inflated executive pay.

- North Yorkshire Council should be supported to provide sustainable, high-quality inclusive SEND provision within both their mainstream and specialist settings; including by building and operating their own schools to accommodate those with the most complex needs if necessary.

Council welcomes:

- Government action to curb profiteering in children’s social care. Through the Children’s Wellbeing and Schools Bill, it has introduced powers to cap the profits of providers of illegal or exploitative children’s homes, alongside enhancing financial transparency and greater enforcement by Ofsted.
- The Government review of the SEND and Alternative Provision system which is due to be published in the Autumn.
- The proactive work of hard-working officers in North Yorkshire Council to improve our SEND services.

Council resolves to:

- Call on the Government to eradicate the profits of private SEND providers, including sanctions against providers who breach this, with any profits returned to local authorities.
- Support further reforms to boost the SEND system, including strong financial oversight of providers, transparency, and new powers and funding for councils to build and manage local mainstream and specialist provision directly.
- Endorse the principle that Government SEND reforms must put children first—not corporate greed.
- Request the Leader of the Council to write to the Secretary of State for Education to ask that the SEND review consider action in line with the above.

8. Notice of Motion - Prostate Cancer Awareness and Screening

This motion states:

This Council, recognising that prostate cancer can develop without obvious symptoms, will write to the Secretary of State for Health and Social Care Wes Streeting, seeking a reassurance that a national testing scheme will be made available to men aged 40 + and those men with a family history of breast, ovarian and prostate cancer as a priority supporting Prostate cancer UK’s “Faster Fairer Better campaign”

This motion was referred from the Council meeting on 16 July 2025 to Scrutiny Board and then to Scrutiny of Health on 3 October 2025.

(Pages 25 - 28)

9. Notice of Motion - Support for Dualling of the A64

This motion:

- Reiterates its support for the dualling of the A64;
- Agrees to write to the Mayor of York & North Yorkshire and the Members of Parliament for York Outer, Thirsk & Malton and Scarborough & Whitby requesting confirmation of their support for this essential upgrade;
- Commits to working on a cross-party basis with national and local political representatives to secure this essential upgrade at long last

was referred from the Council meeting on 16 July 2025 to Scrutiny Board and then to the Transport, Economy, Environment and Enterprise Overview and Scrutiny Committee on 22 October 2025.

(Pages 29 - 32)

10. **To consider the report and recommendations of the Executive and make decisions on them**
(Pages 33 - 38)
11. **To consider adoption of the New Settlement (Maltkiln) Development Plan Document**
(Pages 39 - 582)
12. **Report and recommendations of the Independent Remuneration Panel for Member Allowances for 2026-27**
(Pages 583 - 622)
13. **Proposed Changes to the Council's Constitution**
(Pages 623 - 724)
14. **Final Recommendations of the Kirby Grindalythe and Duggleby Parish Community Governance Review**
(Pages 725 - 758)
15. **Making/Adopting of the Clapham cum Newby Neighbourhood Plan**
(Pages 759 - 776)
16. **Homeless and Rough Sleeping Strategy 2025-2030**
(Pages 777 - 820)
17. **To consider the Annual Report and recommendations of the Audit Committee**
(Pages 821 - 832)
18. **To consider the Annual Report and recommendations of the Pension Board**
(Pages 833 - 872)
19. **To approve the Corporate Calendar 2026/2027**
(Pages 873 - 896)
20. **Appointments to Committees and Outside Bodies**
(Pages 897 - 898)
21. **Appointments to committee according to political proportionality**
(Pages 899 - 908)
22. **Appointment of Corporate Director - Children and Young People Service**

North Yorkshire Council to note the appointment of El Mayhew as the new Corporate Director Children and Young People's Services. El Mayhew, an experienced candidate, following an early career in social work has extensive leadership experience across a variety of children's service disciplines and council's including large rural authorities, was selected for the post, following Stuart Carlton's retirement in September 2025. The Chief Officers Disciplinary and Appointments Sub Committee undertook a robust recruitment process, over two rounds, the most recent receiving 16 applications for the role. It is anticipated that El will commence in role in January 2026.

23. Statements of Executive Members and Chairs of Overview and Scrutiny Committees

Executive Members

- 23(a) Executive Member for Health and Adult Services - Councillor Michael Harrison
(Pages 909 - 910)**
- 23(b) Executive Member for Culture, Arts and Housing - Councillor Simon Myers
(Pages 911 - 916)**
- 23(c) Executive Member for Children and Families - Councillor Janet Sanderson
(Pages 917 - 918)**
- 23(d) Executive Member for Managing our Environment - Councillor Richard Foster
(Pages 919 - 922)**
- 23(e) Executive Member for Education, Learning and Skills - Councillor Annabel Wilkinson
(Pages 923 - 924)**
- 23(f) Executive Member for Finance and Assets - Councillor Gareth Dadd
(Pages 925 - 928)**
- 23(g) Executive Member for Open to Business - Councillor Mark Crane
(Pages 929 - 932)**
- 23(h) Executive Member for Corporate Services - Councillor Heather Phillips
(Pages 933 - 938)**
- 23(i) Executive Member for Highways and Transportation - Councillor Malcolm Taylor
(Pages 939 - 946)**

Overview and Scrutiny Committee Chairs

- 23(j) Scrutiny Board (Chair: Councillor Karin Sedgwick)**

(Pages 947 -
948)

23(k) Care and Independence Overview and Scrutiny Committee (Chair: Councillor Karin Sedgwick)

(Pages 949 -
950)

23(l) Corporate and Partnerships Overview and Scrutiny Committee (Chair: Councillor Andrew Williams)

(Pages 951 -
952)

23(m) Scrutiny of Health (Chair: Councillor Andrew Lee)

(Pages 953 -
954)

23(n) Transport, Economy, Environment and Enterprise Overview and Scrutiny Committee (Chair: Councillor David Staveley)

(Pages 955 -
958)

23(o) Children and Families Overview and Scrutiny Committee (Chair: Councillor Barbara Brodigan)

(Pages 959 -
960)

23(p) Housing and Leisure Overview and Scrutiny Committee (Chair: Councillor Sam Gibbs)

(Pages 961 -
962)

24. Use of special urgency procedures since the last meeting of Council - Report of the Leader

(Pages 963 -
966)

25. Council Procedure Rule 10 Questions

RICHARD FLINTON
Chief Executive Officer

BARRY KHAN
Assistant Chief Executive
Legal and Democratic Services

County Hall,
NORTHALLERTON

Tuesday, 4 November 2025