

Community Governance Review

Final Recommendations

Eastfield Unparished Anomalous Area

July 2023

A decorative graphic consisting of several overlapping, semi-transparent circular arcs in shades of beige, light green, and light blue, arranged in a circular pattern.

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1. The Review

- 1.1. A Community Governance Review (CGR) is a review of whole or part of a principal council's area for the purpose of making recommendations with regard to creating, merging or abolishing parishes and the naming and electoral arrangements of parishes. Where a parish of over 1,000 electors is created it must have a parish council. A parish council may be called a Town, Community, Neighbourhood or Village Council. The review is undertaken:
 - In accordance with the legislation in Chapter 3 of the Local Government and public Involvement in Health Act 2007;
 - Having regard to guidance published by the Secretary of State and the Local Government Boundary Commission for England; and
 - Complying with the terms of reference that the council has adopted for the review
- 1.2. A review is often undertaken when there have been changes in population or reaction to specific new issues to ensure that community governance for the area continues to be effective and convenient and reflects the identities and interests of the community. The aim of the review is to bring about improved community engagement, communities that are more unified, better local democracy and more effective and convenient delivery of local services.
- 1.3. On 1 April 2023, a new unitary authority known as North Yorkshire Council (NYC) was created replacing North Yorkshire County Council (NYCC) and Scarborough Borough Council (SBC), along with the county's six other district and borough councils. This new council is responsible for the delivery of all local services previously provided by the eight predecessor councils.
- 1.4. The only parts of North Yorkshire which do not have a parish or town council are the towns of Scarborough and Harrogate. NYC is committed to keeping services local and empowering local communities, and having no parish or town council limits the opportunities for delivery of services by local bodies.
- 1.5. Harrogate and Scarborough Borough Councils had borough status, which entitled them to have a Mayor. To preserve the historic property, privileges, rights and traditions associated with a Mayor, the North Yorkshire Structural Changes Order 2022 approved by Government to allow the creation of NYC established charter trustee areas for both Harrogate and Scarborough unparished areas from 1 April 2023. Whilst charter trustee areas are intended to protect the history and traditions of an area, they have no powers in respect of providing services to residents and the trustees may carry out ceremonial functions only. Charter trustees are the

councillors on NYC representing the electoral divisions in the unparished areas. More information on charter trustees can be found here: [Charter Trustees | North Yorkshire Council](#)

- 1.6. In the event that a parish council is created for Scarborough, the charter trustee body would be dissolved. If no parish council is created the charter trustees will continue and would only be dissolved should a parish council be established in the future. Part of the Eastfield area being currently unparished, means that the Charter Trustees area includes that unparished part.
- 1.7. Parish and town councils play a key role in representing the views and promoting the needs of communities and can provide services to their residents. Parish councillors are directly elected to the parish council by the electors of the parish area. Parish Councils are mainly funded by a levy incorporated into local residents' council tax bills, known as a precept. Parish Councils are also able to bid to a wide range of bodies for grant funding at a local level.
- 1.8. NYCC agreed to conduct this review at a meeting of the Executive on 19 July 2022. The report and the legal basis on which the review is conducted, along with the terms of reference for this review can be found here: [Agenda for Executive on Tuesday, 19th July, 2022, 11.00 am | North Yorkshire County Council](#). The Executive resolved that:
 - i. Community governance reviews be undertaken for the unparished parts of Harrogate and Scarborough, incorporating Eastfield Town Council.
 - ii. The Assistant Chief Executive (Legal and Democratic Services) in consultation with the relevant Executive Members be given delegated authority to approve the terms of reference once final typographical changes have been completed and to take any necessary action to progress the Community Governance Review.
- 1.9. The terms of reference for the Scarborough area included three anomalous areas along the boundary lines of the unparished area, which following a Borough Council review of wards by the Local Government Boundary Commission for England (LGBCE) in 2017/18, saw changes made to wards which were once coterminous with the parish boundaries. The changes now mean that affected residents no longer fall within the same borough ward (now abolished), county division or parish, with some remaining unparished. It was felt that these 3 anomalous areas could be addressed as part of this review, being consequential matters arising from the LGBCE review. These 3 areas consist of an unparished part of Eastfield (Middle Deepdale development), 3 properties at Osgodby, and Charles Williams Apartments which are currently split between being part parished within Newby & Scalby Town Council, and part unparished. This report covers the Eastfield area, and the draft and final recommendations for the other two areas are dealt with in separate reports. The Local Government and Public Involvement in

Health Act 2007 requires the Council to consult the local government electors for the area under review and any other person or body who appears to have an interest in the review and to take the representations that are received into account by judging them against the statutory criteria.

1.10. The timetable for the review is set out below:

Revised Timetable*	
Aug 2022 to Oct 2022	Stage 1 consultation
Nov 2022 to Jan 2023	Consideration of responses and drafting of recommendations
Mar 2023 to May 2023	Stage 2 consultation on draft recommendations
May 2023 to Jun 2023	Formulation of final recommendations

* Reasons for revisions and delays are explained in Appendix A

1.11. This review offered two opportunities for residents to have their say. The Stage 1 consultation formed the basis of a set of draft recommendations detailed at 1.16 below, which were approved by NYCCs Executive on 10 January 2023. The report presenting the draft recommendations and full consultation outcome report can be found here: [Agenda for Executive on Tuesday, 10th January, 2023, 11.00 am | North Yorkshire Council. The Executive resolved:](#)

- i. That the responses from the consultation process which took place following publication of the Terms of Reference in July 2022 and the comments of the Member Working Group be noted.
- ii. That the draft recommendations (as amended) set out in Appendices 1, 2, 3, 4 and 5 of the report be agreed and publicised as part of a Stage 2 consultation commencing on 20 February for eight weeks.
- iii. That the Executive note the Notice of Motion approved by Harrogate Borough Council on 21 September 2022. Rather than hold a binding referendum, it was agreed that as part of the Stage 2 public consultation process for the Community Governance Review, every household in the Harrogate and Scarborough unparished areas will be written out to again with information on the detailed proposals.

1.12. During the stage 1 consultation 151 responses were received for the Eastfield area, the outcomes were as detailed in the table below:

Option	Number	Percent
Option 1 – to create a parish council for the unparished part of Scarborough Town Centre and include the unparished part of Eastfield within it	25	16.9 %
Option 2 – the unparished part of Eastfield becomes part of Eastfield Town Council and the unparished part of Scarborough Town Centre becomes a separate parish	71	48 %
Option 3 – to leave Scarborough Town Centre and the unparished part of Eastfield unparished.	5	3.4 %
Option 4 - the unparished part of Eastfield becomes part of Eastfield Town Council, and the unparished part of Scarborough Town Centre remains unparished.	12	8.1 %
Some other option	8	5.4 %
Don't know/not sure	27	18.2 %
	148	100 %

- 1.13. A Stage 2 consultation exercise has now been undertaken, which forms the basis of these final recommendations.
- 1.14. The full methodology used for the Stage 2 consultation is set out at Appendix A and the survey at Appendix B.
- 1.15. Residents were able to give views on each recommendation, by submitting a survey which listed each draft recommendation, and asked to say whether they agreed, disagreed, or didn't know / weren't sure, as well as provide any comments.
- 1.16. The draft recommendations that residents and stakeholders were consulted specifically on, for this area were:

Recommendation 1 - The north-eastern boundary line of Eastfield Town Council be extended towards the A165 to match the Eastfield Division and Ward boundaries (and consequentially excluding the 3 known anomalous properties at Osgodby).

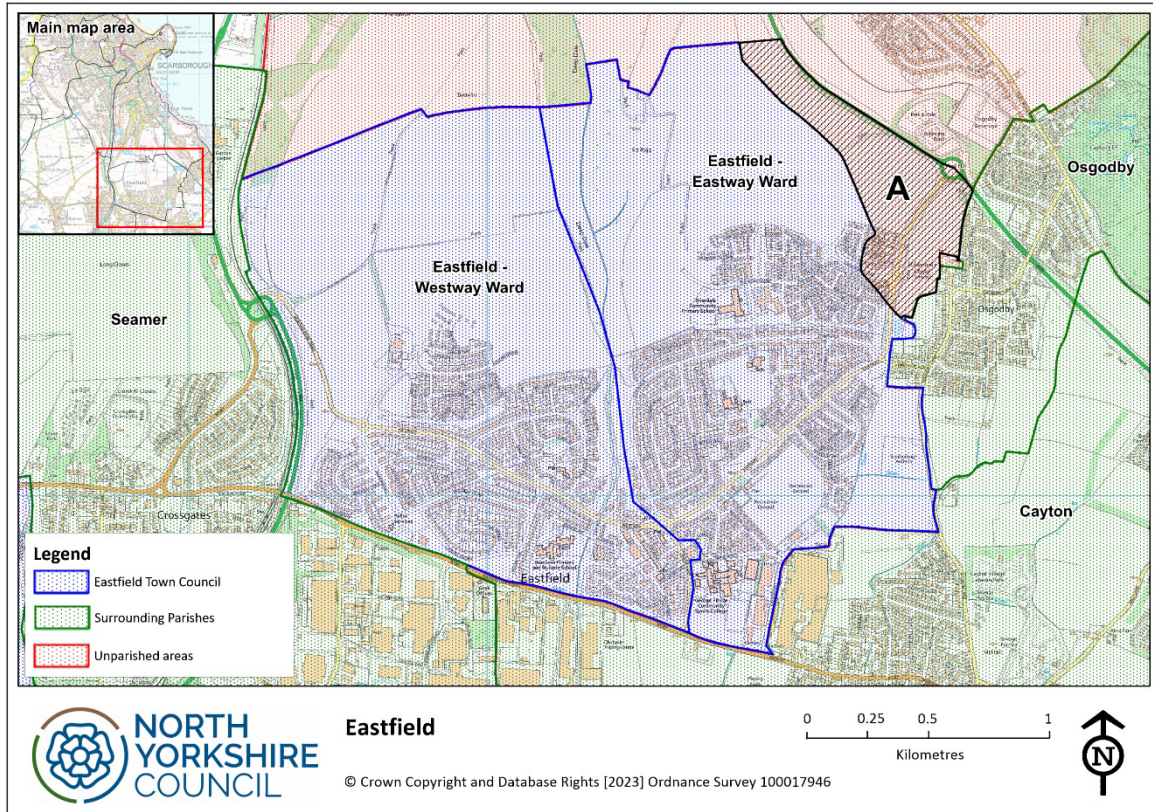
Recommendation 2 – That the changes take effect on 01 April 2024 for administrative purposes.

Recommendation 3 - that the change takes effect on 15th October 2023 for electoral purposes (ahead of publication of the revised register planned for 01 December 2023)

2. Background information

Current Arrangements

2.1. Eastfield Town Council is currently arranged by two wards, as follows:



Eastfield Town Council	Electorate (Dec 2022)	Households (June 2022)	Councillors
Eastway Ward	2,685	1,734	6
Westway Ward	2,058	1,392	5
TOTALS:	4,743	3,126	11

Relevant History & Current Position

2.2. The external boundary of the parish, prior to the 2017/18 LGBCE review was wholly coterminous with the former SBC Eastfield Ward, but the LGBCE took note of the Middle Deepdale Development at the north-eastern area of Eastfield, and extended the former SBC Ward boundary line to reach the A165.

2.3. The North Yorkshire Structural Changes 2021 introduced divisions for North Yorkshire Council based on former borough wards. Residents in the affected

unparished area now fall within the Eastfield Division of NYC, but the area remains unparished, and is shown shaded within the map at 2.1 above (labelled A):

- 2.4. On 25 January 2016 the parish council resolved to change its name from Eastfield Parish Council to Eastfield Town Council. It does not have a Mayor.
- 2.5. Currently the unparished part of Eastfield is part of the Charter Trustees for Scarborough area, and will remain so unless forming part of a parish, be it Eastfield Town Council or any proposed new parish for Scarborough.

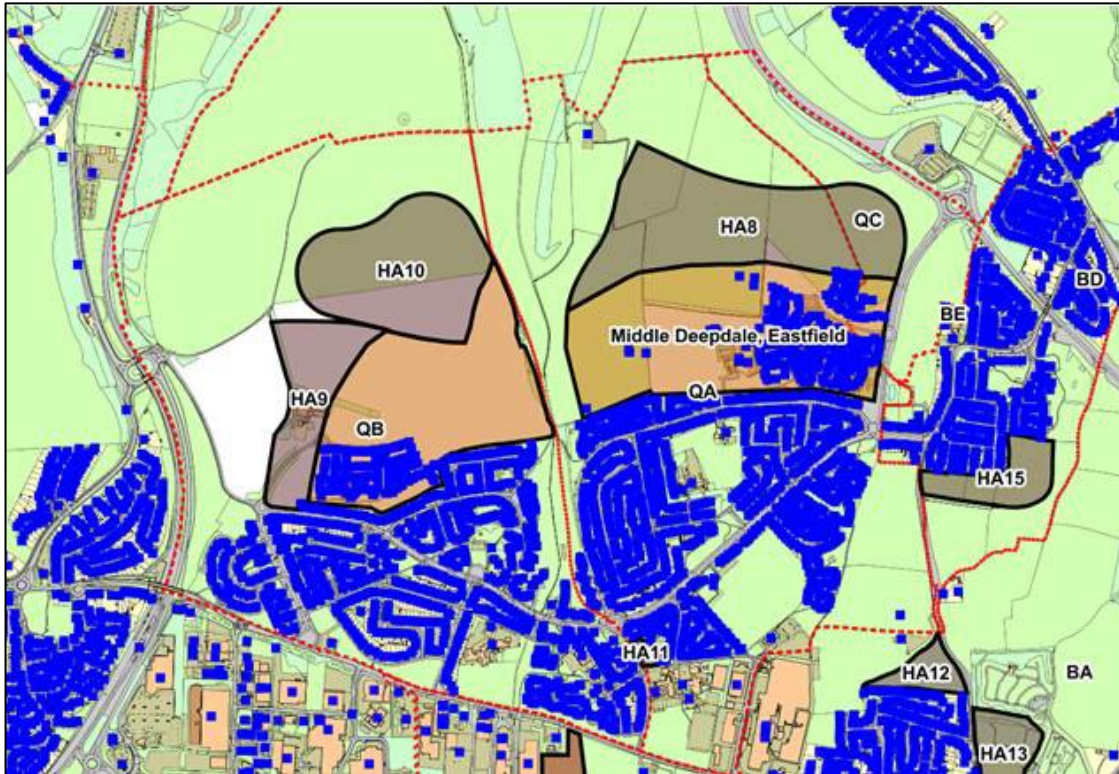
Five year electorate forecast

- 2.6. The electorate and 5 year electorate forecast of Eastfield Town Council is as follows:

Ward of Eastfield Town Council	Electorate (Dec 2022)	Electorate Prediction (2027)	Predicted Electorate Increase	Councillors
Eastway	2,685	3,320	635	6
Westway	2,058	2,484	426	5
Totals	4,743	5,804	1,061	11

- 2.7. The increase in Eastway Ward (and spilling into the current unparished part) is due to an expected increase of 409 dwellings detailed within the former SBC Local Plan as Middle Deepdale (East - Kebbell Phase 4), Middle Deepdale (East) Outline Remaining, Land to North of Middle Deepdale (east of Deep Dale Valley - HA8), Land to North of Middle Deepdale (east of Deep Dale Valley - HA8).
- 2.8. The increase in Westway Ward is due to an expected increase of 137 dwellings within the next 5 years, as detailed within the former SBC Local Plan as Middle Deepdale (West 16/00873/RM), Middle Deepdale (West 20/02231/RM), plus just one smaller development comprising of 4 expected dwellings at Link Centre, Link Walk. There are further large developments planned for Westway, but they are not expected until after the 5 years currently being used for this review, which are listed as HA9 Land to west of Middle Deepdale, HA10 Land north of Middle Deepdale (west of Deep Dale Valley), and North of Lingholm Crescent
- 2.9. Some of the planned dwellings fall into the unparished part of Eastfield, and at the time the former SBC Local Plan was written, polling district QC representing the unparished part was not in existence, hence has not been separated out.
- 2.10. The housing development areas can be seen in the plan below, and the unparished part of Eastfield (former polling district QC) only captures a very small

part of the existing and allocated development areas, with the rest falling within the parish boundaries:



2.11. The increase in Eastfield Division (unparished part) was taken into account by the LGBCE when carrying out their review of former SBC wards in 2017/2018, which led to the expansion of Eastfield Ward (and then subsequently the introduction of polling district QC) but the parish boundary remained unchanged. The North Yorkshire Structural Changes 2021 introduced divisions for North Yorkshire Council based on former borough wards, and hence an anomaly exists (the division being part parished and part unparished).

3. Assessment of Submissions

- 3.1. The following table shows the number of households written to, the number of submissions received, and response rate, for both phases of consultation during this review. Responses were not limited to households only, anyone with an interest was invited to respond.

Consultation Stage	Stage 1	Stage 2	Increase / Decrease
Households posted to	3,172	3,181	↑ 9
Responses received for area	151	256	↑ 105
Response rate	4.76 %	8.05 %	↑ 3.29 %

- 3.2. Responses were received through a combination of online surveys, paper surveys returned, and emails containing views/comments, which have all been fed into the consultation responses and statistics.
- 3.3. Submissions received, both in summary form and in full can be found in the Eastfield area consultation phase 2 report at Appendix C. Some comments are quoted in this assessment where they may be helpful to illustrate a point.
- 3.4. Response rates in the table above were calculated by comparing the number of returns with the number of households directly consulted by means of a mail out inviting responses from all properties in the areas under review. Over 100 more responses came in for this stage 2 consultation than the initial stage which could be because of the very specific nature of the recommendations contained within the consultation documentation, and so residents are better able to form and articulate views on them.
- 3.5. The majority of responses came from people who considered themselves to live in 'Eastfield' (234, 86%), and 19 (7%) stated they lived in 'other' with 13 of those stating they live in what they consider to be known as 'Middle Deepdale' which forms part of the unparished area affected by this review. The remainder either worked in, own a business in, or represent a community organisation in Eastfield

Changes to Eastfield Town Council Boundary

- 3.6. The survey specifically asked 'It is recommended the north-eastern boundary line of Eastfield Town Council be extended towards the A165 to match the Eastfield Division and Ward boundaries, to include the currently unparished part of Eastfield within the Town Council area. Do you agree with this proposal?', responses were:

Answer	Number	%
Yes	145	56.6 %
No	73	28.5 %
Not sure	38	14.8 %

- 3.7. When comparing the number of responses to the options presented in the stage one consultation, option 2 was that ‘the unparished part of Eastfield becomes part of Eastfield Town Council...’ and 71 (48%) selected that option, and now with a more specific recommendation presented in the draft recommendations, there are now 145 (56.6%) in favour.

Those ‘for’ the extension to Eastfield Town Council boundary

- 3.8. Of those who selected ‘yes’ (145, 56.6%), 28 provided comments about their choice. Comments were mixed, with 11 referring to ‘logic’ and ‘it makes sense’ to include the area with Eastfield Town Council.

‘This area is closest to the Eastfield Community, it should be adopted to be part of it. Residents within the area already utilise services within Eastfield, shopping, doctors, library and schools.’

- 3.9. Four of the comments provided related to the benefits the residents being in relation to ‘greater accountability with Eastfield Town Council’ and more local representation in the area, being better than remaining unparished.
- 3.10. Many comments ‘for’ the recommendation were in fact residents taking the opportunity to voice concerns over the lack of facilities (banks, healthcare, shops etc) and infrastructure to support the growing Middle Deepdale development, rather than provide specific comments relating to the recommendation, however these concerns should be noted for any future governing body, with one comment stating *‘please can we prioritise building a community and not just roads and houses’*.
- 3.11. Of those who stated they were representing a community organisation within Eastfield (of which there were only 4 responses), all were in favour of this recommendation. Community organisations provided included, Eastfield Residents Association, Pact Grant Review Panel, Eastfield Town Council, and More than Books.
- 3.12. The one response which stated being a representative of Eastfield Town Council, supported the recommendation, but gave no supporting comments or reasons.

Those 'against' the extension to Eastfield Town Council boundary

3.13. Of those who selected 'no' (73, 28.5%), 60 comments were provided, and of those only 3 comments related to additional costs of being part of a town council, and no comments were made in relation to additional layer of bureaucracy / decision making, which are the usual responses that are received for such a recommendation.

3.14. 44 of the comments provided were strong in their views about not wanting to be connected to or associated with Eastfield, with around two thirds making reference to feeling more closely associated with Osgodby and forming part of that parish, and one third specifically stating they feel Middle Deepdale should be its own parish entirely separate from any other parish.

'When we moved here, 18 months ago, we were told we were going to be in a new town development, to be called Middle Deepdale. This now doesn't seem to be the case, if we are going to be included in Eastfield.'

'I believe Middle Deepdale should be it's own parish as promised by the developer'

'I believe the number of houses built and to be built for private ownership should either have their own council ward or be adopted by the Osgodby ward. I do not believe Middle Deepdale will be fairly represented by the Eastfield Ward'

3.15. Some against the recommendations are concerned with the perceived deprivation in the Eastfield area and the affect that will have on Middle Deepdale property values or insurance premiums:

'... I don't want my house value to decrease under Eastfield either. I feel Osgodby would help us much more than Eastfield. Eastfield council are more worried about poverty in the area, which is fair, but Middle Deepdale is full of homeowners who want something different that Eastfield council wouldn't provide'

'We feel the house value is less than it should be in Middle Deepdale due to the link with Eastfield, middle Deepdale is in closer proximity to osgodby therefore we would prefer to be classed as middle Deepdale osgodby rather than Eastfield, also the banding of middle Deepdale houses are higher than Eastfield this has to be taken into consideration as Eastfield always has and always will have a marred reputation , we definitely do not want to be part of Eastfield parish as we bought our house under the conception that it was to be part of Osgodby'

'I do not wish to be within the Eastfield boundary for the following reasons: 1) The boundary affects both my property and vehicle insurances. 2) We are regarded as interlopers by Eastfield and not part of their community. 3) Impacts on the valuation of our property'

- 3.16. No comments give more specific democratic or community identity reasons for their views, other than the desire not to be part of Eastfield due to the perceived reputation, deprivation, or property devaluation through that potential connection.

Those 'not sure' of the extension to Eastfield Town Council boundary

- 3.17. Of those who selected 'not sure' (38, 14.8%), 11 gave comments and 6 of those mirrored many of the comments given against the recommendations, which is that Middle Deepdale (the unparished part) should either be a parish in its own right, or form part of Osgodby parish.

'Would much rather Middle Deepdale exist in its own right; and NOT have an Eastfield postal address!'

'I live in Middle Deepdale... I would prefer to join Osgodby or become our own Parish'

- 3.18. Other comments referred to lack of facilities in the area or feeling unsure generally on the best option.

Those living in Middle Deedpale (unparished part)

- 3.19. The above assessment of those for and against the recommendation to extend Eastfield Town Council boundaries, whilst there are 56.6% in favour, there is an obvious group of those 'against' as identified at sections 3.14 and 3.15 above with strong views against, the majority of who say they live within Middle Deepdale. As there are only 84 electors comprising the unparished area currently, this would be insufficient to create a new parish for Middle Deepdale, as the rest of Middle Deepdale is already parished within Eastfield Town Council and is therefore out of scope of this review.

Timescales

- 3.20. The survey specifically asked 'It is proposed that this change takes effect from 01 April 2024 for administrative purposes. Do you agree with this proposal?'. Of the 256 responses 157 (61.3%) said 'yes', 58 (22.7%) said 'no', with 41 (16%) selecting 'not sure'.

- 3.21. Of the 145 respondents to the survey who are in favour of extension to Eastfield Town Council boundary, 143 (98.62%) of those are also in support of this specific recommendation on timescales. Only 10 comments were given, all very mixed, some saying it makes sense, some asking why it will take so long, and some reiterating views about lack of amenities which are not relevant to the specific question being asked.
- 3.22. Of the 256 respondents to the survey, 99 (38.7%) selected 'no' or 'not sure', but when removing those who behaviourally answered 'no' or 'not sure' to all questions, there are only 3 who answered 'not sure' to this question, none that answered 'no', and no comments were provided for those.

4. Statutory Criteria

4.1. Section 93 of the Local Government and Public Involvement in Health Act 2007 requires that the Council must have regard to the need to secure that community governance in an area under review

- reflects the identities and interests of the community in that area
- is effective and convenient

and in deciding what recommendations to make the principal council must take into account any other arrangements for community representation or community engagement that already exist in an area.

4.2. Parish councils have two main roles: community representation and local administration. For both purposes it is desirable that a parish should reflect a distinctive and recognisable community of place, with its own sense of identity. The views of local communities and inhabitants are of central importance. Some of the factors which help define communities of place are: the geography of an area, the make-up of the local community, sense of identity, and whether people live in a rural, suburban, or urban area

4.3. Some Middle Deepdale residents have a view that they do not and should not form part of Eastfield, though many already do, and it would require a future CGR to make such significant changes such as the creation of a new parish for that area specifically. This is currently out of scope of this review.

4.4. The town is mainly residential, with a small shopping area, a nursery, primary and secondary school, a community centre and at least two churches within the area. There is a natural boundary line provided by the A165 already adopted at former SBC ward level by the LGBCE due to the developments expected at Middle Deepdale, and now consequentially forms part of the NYC Eastfield Division.

4.5. Local communities should have access to good quality local services, ideally in one place. A parish council may be well placed to do this. With local parish and town councils in mind, effective and convenient local government essentially means that such councils should be viable in terms of providing at least some local services, and if they are to be convenient they need to be easy to reach and accessible to local people.

4.6. A modification to the town council boundaries to capture all of Middle Deepdale development as it grows is likely to offer more effective and convenient local

government to the residents affected than to create a parish for Middle Deepdale as a separate entity.

- 4.7. Creating a smaller single parish for Middle Deepdale alone could be successful at a local level and bring local communities together, this would not provide the single unified voice to speak on behalf of the whole Eastfield area, nor would it provide a parish council large enough to consider delivering services locally and with economies of scale. This could be revisited in future years when all developments for Middle Deepdale are complete (refer to sections 2.6-2.10).

5. Final Assessment and Final Recommendations

- 5.1. The majority of respondents are in favour (56.6%) of the draft recommendations to extend Eastfield Town Council boundary line to be conterminous with that of the NYC Eastfield divisions to resolve the anomalous unparished area which exists since the LGBCE former SBC ward review of 2018.
- 5.2. Whilst it is clear that there is some desire for the Middle Deepdale area to form a parish of its own, or to form part of Osgodby parish, much of the existing development of Middle Deepdale is **already parished** within Eastfield Town Council. The creation of a whole new parish for Middle Deepdale is out of scope for this review, though could be revisited at a future year. This review seeks to resolve the anomalous unparished area within NYC Eastfield Division which currently has only 84 residents of the many in the development area, the majority already forming part of Eastfield Town Council.
- 5.3. An alternative option could be, as part of a future CGR for Eastfield, to be revisited in future years the warding arrangements with the potential option to create a Middle Deepdale ward of Eastfield Town Council to ensure sufficient representation for those residents as the development reaches completion. It is not felt necessary at this stage.
- 5.4. The final recommendations are to be based on the draft recommendations with no justified and substantial alternative suggestions, other than the desire of around 44 respondents not to be connected to Eastfield, with reasons largely based around a perceived property de-valuations, insurance premiums, and not based on the statutory criteria set out at section 4.
- 5.5. The final recommendations arising from this community governance review are:

Recommendation 1 - The north-eastern boundary line of Eastfield Town Council be extended towards the A165 to match the Eastfield Division and Ward boundaries (and consequentially excluding the 3 known anomalous properties at Osgodby).

Recommendation 2 - that the change takes effect on 01 April 2024 for administrative purposes

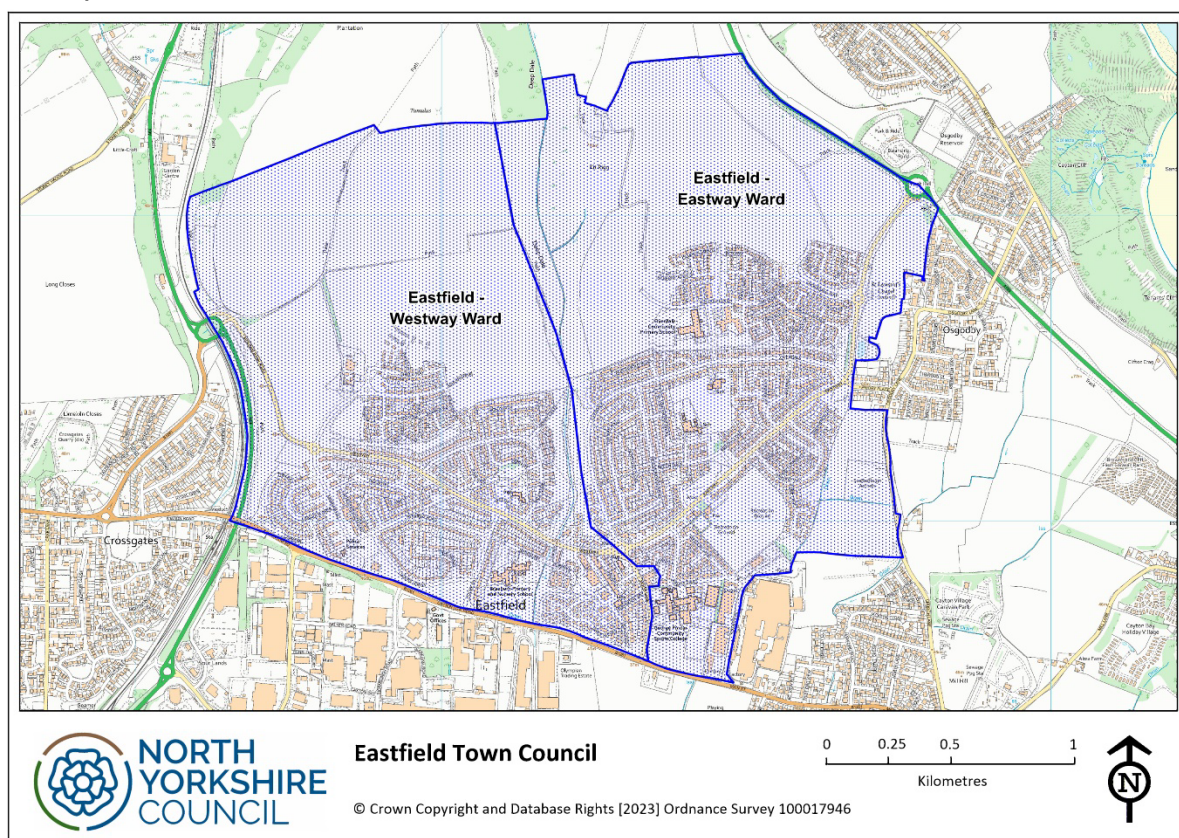
Recommendation 3 – that the change takes effect on 15 October 2023 for electoral purposes (ahead of register publication of the revised register planned for 01 December 2023)

- 5.6. The warding pattern, council size, and electoral cycle are to remain unchanged

5.7. Based on the recommendations, the arrangements for Eastfield Town Council would be:

Eastfield Town Council	Electorate (Dec 2022)	Electorate Prediction (2027)	Councillors
Eastway Ward	2,769	3,479	6
Westway Ward	2,058	2,490	5
Totals	4,827	5,969	11

5.8. A map of the final recommendations for Eastfield Town Council is show here:



5.9. It is acknowledged that Eastfield Town Council would benefit from a CGR of the whole parish (which is out of scope of this review) at a future date should the rate of progression for housing allocations HA8, HA9 and HA10 be as predicted in the former SBC Local plan, which are planned for within the next 5-10 years.

5.10. The councillor representation is not hugely affected by these recommendations and are felt to be acceptable even when taking the scale of the developments at Middle Deepdale into consideration. Variances are likely to go from 5% and -6% for Eastway and Westway respectively, to 6% and -7% in the 5 next years.

- 5.11. Parliamentary polling districts already in place within the proposed parish area can be applied, as the warding pattern within the proposed parish area is coterminous with NYC divisions. To allow electoral administrators sufficient time to make changes to electoral registers ahead of register publication planned for 01 December 2023 for the area, the changes would need to be applied to registers on 15th October in the year preceding proposed initial elections.

6. Consequential Matters & Next Steps

Precept

- 6.1. As parish councils do not receive money from central government, they are reliant on income raised from the precept. Those properties to be included within the area currently do not pay a parish precept, but would be included within the parish precept area for Eastfield from 01 April 2024. Currently this is set at £73.71 for a Council Tax band D property.

Local Government Boundary Commission for England (LGBCE)

- 6.2. The principal council (NYC) must keep the Commission informed of any upcoming changes to parish arrangements within its area to ensure any forthcoming reviews of divisions/wards within its area, take the new parish arrangements into consideration.
- 6.3. The LGBCE has indicated that a review of NYC divisions/wards will be taking place prior to the elections to NYC in 2027, and have therefore already been informed of this review of unparished areas, and will also be informed of all final recommendations.

Electoral Matters

- 6.4. As the proposed changes to Eastfield Town Council boundary is based on existing NYC divisions, with established polling districts, there is no need for a polling place and polling district review consequential of these final recommendations.
- 6.5. However, under section 18C of the Representation of the People Act 1983 and the requirement for principal councils to commence and complete a review of polling districts within 16 months from 01 October 2023, a compulsory review will be taking place which will ensure any changes can be made during that process.
- 6.6. In readiness for the publication of the revised register of electors due on 01 December 2023, NYC will ensure that that the changes are adopted within register structures, reflective of these final recommendations.

7. Contact Details

W: www.northyorks.gov.uk/CGR

E: CGR@northyorks.gov.uk

T: 0300 131 2 131

North Yorkshire Council, County Hall, Northallerton DL7 8A

Community Governance Review - Consultation Stage 2 Methodology

Eastfield Unparished Anomalous Area

- The stage 2 consultation began on Thursday 2 March 2023, and ran for a period of just over 9 weeks.
- The Community Governance Review webpage used for the stage 1 consultation was re-instated, and updated with further information for stage 2 including information from the stage 1 consultation, the Executive report and the draft recommendations.
- The consultation web page contained a link for an online survey allowing residents and other stakeholders to submit views on the draft recommendations.
- An A4 page information pack was also prepared containing the same information as was on the webpage, as well as a copy of the survey in paper format. The information pack contained the outcomes of the first stage of consultation, the specific draft recommendations being made, and the potential impact on residents.
- A letter informing residents of this next stage in the review process pack was posted to each of the 3,181 directly affected households on the electoral register in the unparished area of Eastfield Ward. The letter explained the reasons for the review, and invited residents to have their say via the survey. Enclosed with the letter was an information pack, a paper copy of the survey and a pre-paid reply envelope. The letter signposted residents to the consultation area of the NYC website. A QR code was included on the letter to enable residents to access the survey directly from their mobile phones.
- An option was provided to request hard copies of the survey via telephone or email for those residents who preferred to complete a paper copy of the survey or who did not have access to the internet.
- Copies of the leaflet, paper survey and pre-paid return envelopes were made available at Scarborough Town Hall (Scarborough's main library was temporarily closed due to building works during this consultation stage), and Eastfield community library - More Than Books.
- In addition to the letter to every household, key stakeholders were also emailed a link to the consultation webpage and invited to give their views. This included the following stakeholders:
 - local MPs, the PFCC and councillors for the relevant area

- Directly affected parishes of Eastfield, Newby & Scalby, and Osgodby, as they had areas specifically detailed within the Terms of Reference
 - Parish councils adjoining the unparished area
 - Scarborough Borough Council's consultation stakeholder list which included disability groups, business, charities, voluntary groups, local associations, business groups and local public services
 - Any respondees to the initial consultation who did not already appear on any of the above distribution lists
- The survey which was used for this unparished area invited residents to say whether they agreed or not (or state 'not sure') with each of the specific recommendations, and were able to provide comments against each recommendation.
 - In addition to the 'all households' letter, NYCC and SBC social media feeds were used to raise awareness of the review at commencement. This was supplemented by reminder posts during, and close to the end of the review on NYC social media feeds. All social media posts used a consistent approach with messaging, signposting and branding to avoid confusion for residents.
 - A press release entitled "New town councils recommended for Harrogate and Scarborough" was issued on 23 December 2022 leading to the review gaining coverage in the local press. A further press release entitled "Have a say on Harrogate and Scarborough town council proposals" was issued week commencing 03 March 2023 to promote the consultation.
 - An article titled "New Scarborough town council: your views needed" was also included in the Scarborough Borough Council Residents' newsletter circulated via email on 29 March 2023.
 - Council staff were informed of the review during LGR webinars and via the SBC 'Colleague News' newsletter and invited to take part.
 - An 'easy read' version of the information leaflet was prepared and was available on request for residents with learning difficulties and the survey could also be made available in other formats on request.

Community Governance Review - Eastfield

On 1 April 2023 Scarborough Borough Council (SBC) will be dissolved and replaced by the new North Yorkshire Council (NYC). On that date Charter Trustees will be established for the parts of Scarborough town which are not currently covered by a parish or town council to ensure the continuation of Mayoral and other ceremonial functions. This will be in place until a parish or town council is created. Charter Trustees do not have powers to deliver any services.

This Community Governance Review is seeking the views of residents and stakeholders. An initial phase of consultation has previously taken place asking whether the part of Eastfield which is currently not parished (due to a boundary anomaly at the upper north-east of the Middle Deepdale development) should be included within Eastfield Town Council or within any new governance arrangements for the Scarborough town centre.

73% of those who responded told us they are in favour of parishing the unparished part of Eastfield, with 56% of respondents in favour of it becoming part of Eastfield Town Council and not to form part of any new arrangements for the unparished part of Scarborough. From that, draft recommendations have been made. This second consultation is seeking views on the following draft recommendations:

- It is recommended the north-eastern boundary line of Eastfield Town Council be extended towards the A165 to match the Eastfield Division and Ward boundaries, to capture the unparished part of Eastfield within it
- That these changes take effect from 01 April 2024 for administrative purposes.

Using Your Personal information

Any information provided in this survey will be used in the strictest confidence and will only be used for the community governance review.

For further information on how we collect, use, share, secure and retain your personal information, and your legal rights, please see our Privacy Notice at www.northyorks.gov.uk/privacy-notices

Please respond by **5 May 2023**, even if you responded to the initial consultation, to help shape the future of this area.

Where are you from?

1. Please state which of the following best describes you:

- | | |
|--|---|
| <input type="checkbox"/> I live in Eastfield | <input type="checkbox"/> I am a representative of a community organisation in Eastfield |
| <input type="checkbox"/> I work in Eastfield | <input type="checkbox"/> Other (please state below) |
| <input type="checkbox"/> I own a business in Eastfield | |

2. Please answer the following:

Your home, work or business postcode:

Your community organisation:

Other:

Your views on the recommendations

Changes to Eastfield Town Council Boundary

3. It is recommended the north-eastern boundary line of Eastfield Town Council be extended towards the A165 to match the Eastfield Division and Ward boundaries, to include the currently unparished part of Eastfield within the Town Council area.

Do you agree with this proposal?

Yes

No

Not sure

4. Do you have any comments on this recommendation?

Timescales

5. It is proposed that this change takes effect from 01 April 2024 for administrative purposes. Do you agree with this proposal?

Yes

No

Not sure

6. Do you have any comments on this recommendation?

About you

Age

7. Which age category are you in?

16-19

20-29

30-39

40-49

50-64

65-74

75-84

85+

prefer not
to say

Disability

8. Do you consider yourself to be a disabled person or to have long-term, limiting condition?

Yes

No

Prefer not to say

Thank you for taking the time to complete this survey.

Please return this completed form to:

Corporate Director,
Central Services North Yorkshire County Council,
County Hall,
Racecourse Lane,
NORTHALLERTON
DL7 8AL
no later than 5 May 2023.



Community Governance Review – Consultation Responses (Phase 2) – June 2023

Eastfield

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Summary of responses

The second phase of the Community Governance Review started Thursday 2 March 2023, and ran for a period of just over 9 weeks until 5 May 2023. All households within the community governance review received a letter, information pack, and details of how to participate in the consultation.

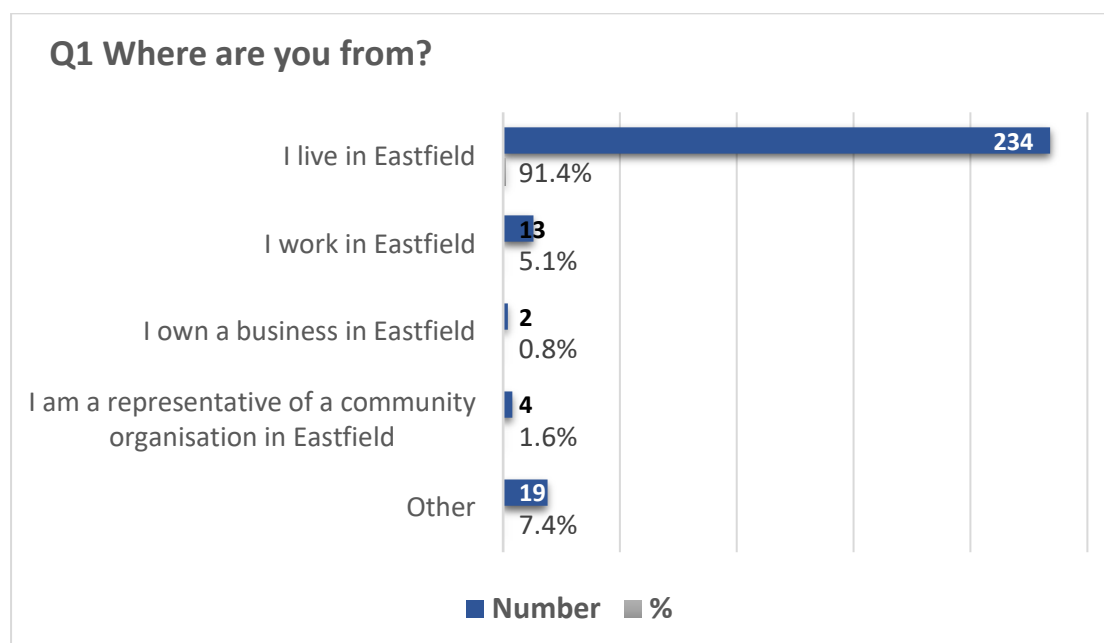
A total of 256 responses were received during this period, and a summary of the responses can be found along with further details within this report.

Where are you from?

The majority of responses to the Community Governance Review in Eastfield consultation live in Eastfield, with 91.4% of responses.

Please state which one of the following best describes you?	Number	%
I live in Eastfield	234	91.4%
I work in Eastfield	13	5.1%
I own a business in Eastfield	2	0.8%
I am a representative of a community organisation in Eastfield	4	1.6%
Other	19	7.4%

Respondents could select multiple options.



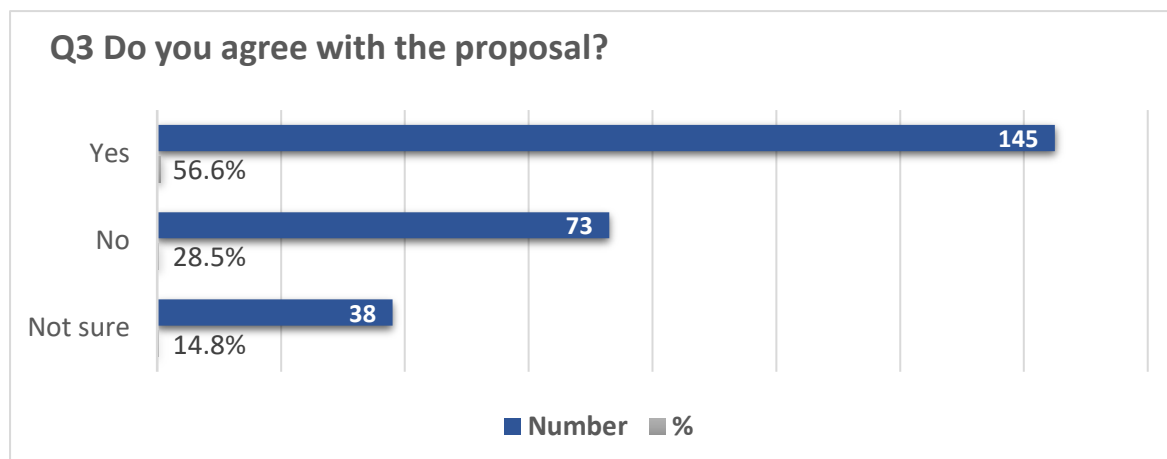
Further details on representatives from community organisations and other types can be found in Appendix A.

Views on the recommendations

Changes to Eastfield Town Council Boundary

It is recommended the north-eastern boundary line of Eastfield Town Council be extended towards the A165 to match the Eastfield Division and Ward boundaries, to include the currently unparished part of Eastfield within the Town Council area.

The majority of responses (56.6%) agree with the recommendation.



Themes for comments on boundary changes recommendation

There were 97 comments on this recommendation.

The top 3 comment themes are:

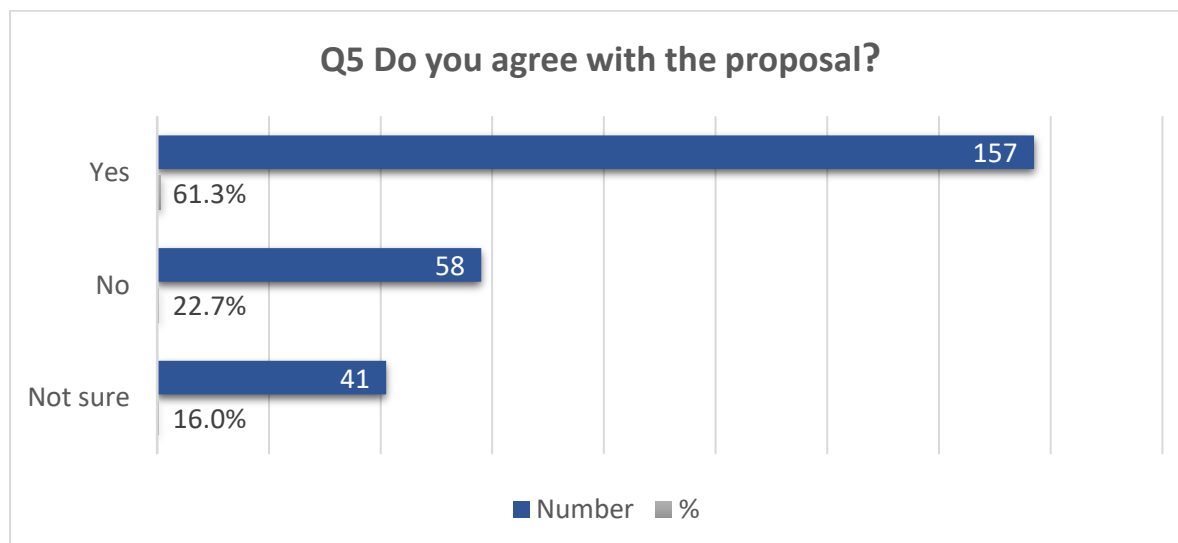
1. Middle Deepdale should be its own parish or be part of the Osgodby parish
2. Middle Deepdale should be its own parish
3. General comment in favour of the proposal.

Comment theme	Number	%
Middle Deepdale should be its own parish or be part of Osgodby parish	17	17.5%
Middle Deepdale should be its own parish	15	15.5%
General comment in favour of proposal	15	15.5%
Infrastructure/amenities including adoption of land/roads	12	12.4%
Middle Deepdale should not be part of Eastfield parish	11	11.3%
Middle Deepdale should be part of Osgodby parish	10	10.3%
Part of Scarborough	4	4.1%
Concerns about costs	3	3.1%
Further information needed	1	1.0%
Also include Osgodby in Eastfield parish	1	1.0%
Leave it unparished	1	1.0%
No view	1	1.0%
Not sure	1	1.0%
Another parish	1	1.0%
New name for council proposed	1	1.0%
Other	3	3.1%

Timescales

It is proposed that this change takes effect from 01 April 2024 for administrative purposes.

The majority of responses (61.3%) agree with the proposed timescales.



Themes for comments on recommended timescales

There were 39 comments on the recommended timescales.

The top 3 themes for comments are:

1. Middle Deepdale should be its own parish
2. Concerns about costs
3. Middle Deepdale should not be part of the Eastfield parish.

Comment theme	Number	%
Middle Deepdale should be its own parish	8	20.5%
Concerns about costs	5	12.8%
Middle Deepdale should not be part of Eastfield parish	4	10.3%
Infrastructure/amenities including adoption of land/roads	3	7.7%
Timescales should be sooner	3	7.7%
More work to be done to ensure people understand changes/delay proposals – change being rushed through	3	7.7%
Middle Deepdale should be part of Osgodby parish	2	5.1%
General comment in favour of recommended timescale	2	5.1%
No view	1	2.6%
Middle Deepdale should be its own parish or be part of Osgodby parish	1	2.6%
Other	3	7.7%
Referred to previous comment	4	10.3%

Appendix A – Representatives from community organisations and other types of respondents

Below are details of community organisations in Eastfield:

- Representations were received from the following community organisations in Eastfield. Their representations are included in the comments.
 - Eastfield Town Council
 - McCain
 - More Than Books
 - Pact Grant Review Panel
 - Eastfield Residents Association.

Below are details of other types in response to the question where are you from?

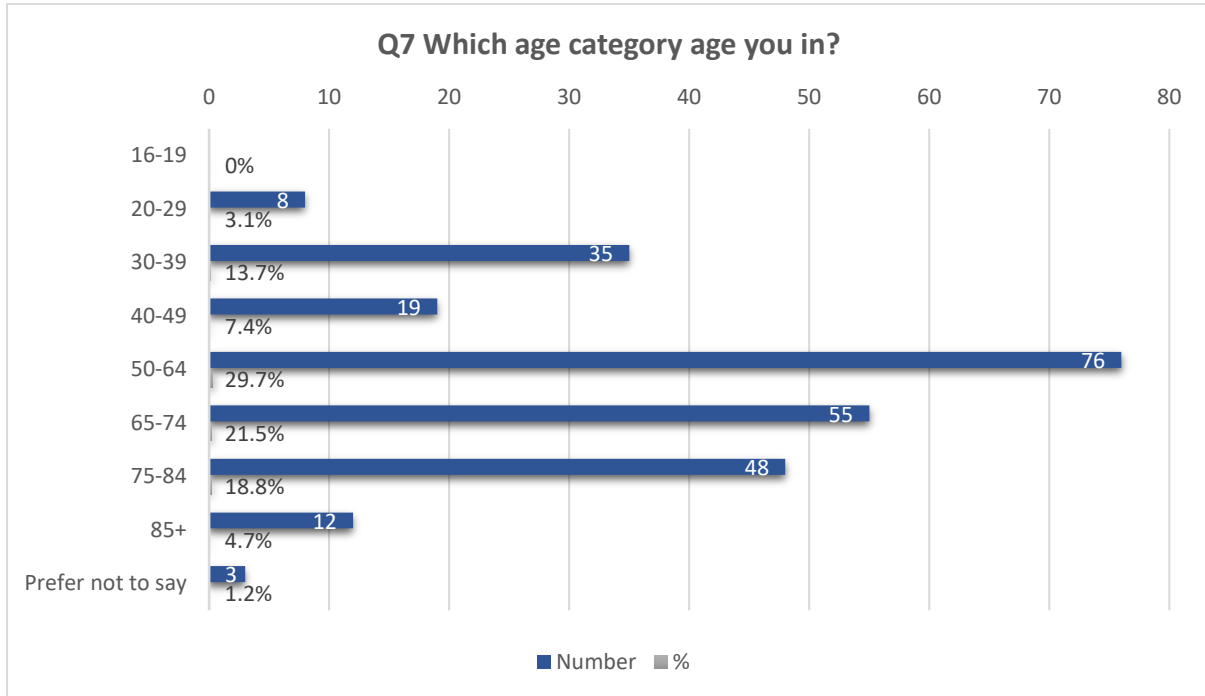
- There are no respondents from other types. The responses received confirmed that respondents lived in Middle Deepdale.

Appendix B – Equalities monitoring

Age Category

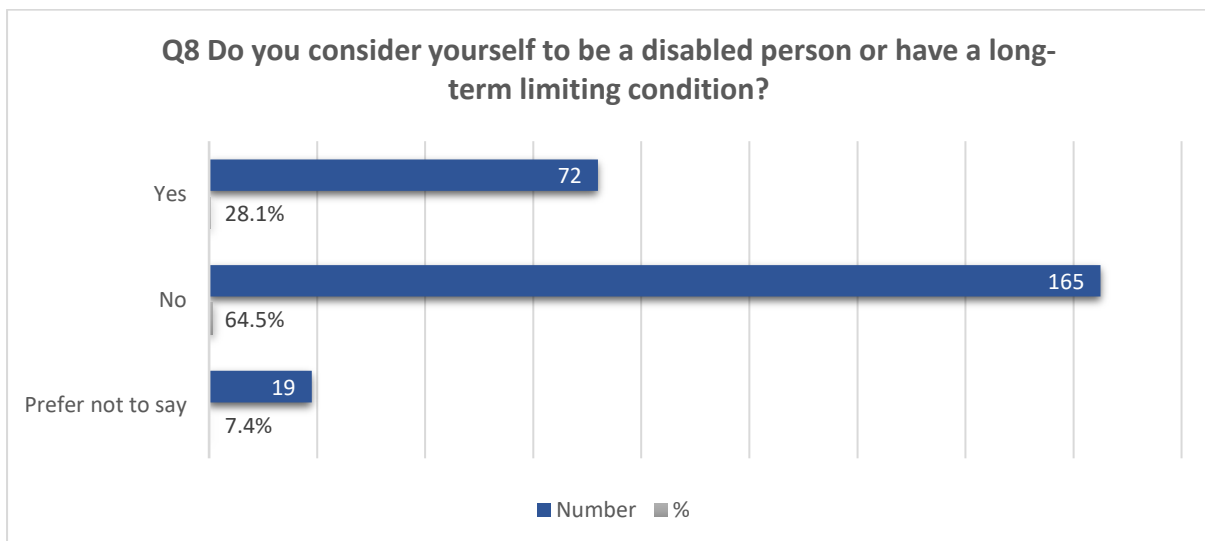
The highest numbers of responses come from people aged 50 to 64 and 65 to 74 years of age.

The chart below shows the age distribution of responses.



Disability

Some 28.1% of responses come from people who consider themselves to be disabled or have a long-term limiting condition.



Appendix C – Consultation comments in full

The comments received in response to the consultation are provided below.

Q4 Comments on changes to Eastfield Town Council Boundary

All areas need to be represented by a parish council as this makes it more specific to that particular area with representatives with knowledge of the area and within an interest in that area. We have retired to this area from XXXXXX and have fitted in well due to the people of Eastfield caring about the area and matters of the area. All the areas need to be represented by their own parish and town council to prevent corruption.
All Councils do is take more and give less. Just txxx's really, Eastfield is a Town? Bigger than Filey, where's the amenities?
All of Middle Deepdale should go into Osgodby Parish and out of Eastfield parish or have its own parish.
All of Middle Deepdale should part of Osgodby
As Eastfield has/is expanding both towards the A165 and the 64 it makes sense to extend the boundary. As we will be one large council it is still a good idea to have local people to have a say.
As Eastfield is an ever growing community we really more infrastructure e.g. more doctors, more shops, more money put into the extremely disgusting roads. Also need an expansion to the Pindar school to accommodate the growing population.
As long as it is not filled with more unreliable housing putting even more strain on the local doctors surgery and schools.
As Middle Deepdale grows in population the need for refuse bins has increased local shops i.e. a corner shop and others for example a hairdressers etc. Without these social areas the loneliness for the elderly parents and people with disabilities is exasperated; please can we prioritise building a community and not just roads and houses.
As this proposal does not directly affect me, why should I be asked to impose a parish/town council on people that were adequately served by the former borough council for no extra precept?
Built on land known as high Eastfield Farm, so should remain so.
Create Middle Deepdale parish
Deepdale should have their own doctors, shops etc. Eastfield should have its own identity not split into two. Deepdale should stay as Deepdale
Don't want to pay more money as big organisations like the new council only hear what they want to.
Eastfield Town Council isn't fit for purposes.
Either separate middle Deepdale parish or parish with Osgodby
I am happy as long as the money allocated for Eastfield is spent in Eastfield is spent in Eastfield, I read in paper some money allocated had not been spent as yet. Please put my views forward in a meeting, thank you.
I believe it should be included it a Scarborough Parish.
I believe Middle Deepdale should be its own parish as promised by the developers. Maybe then our roads can be adopted and some order brought to the dangerous parking!
I believe that all of Middle Deepdale should be included in the Osgodby Parish, and Middle Deepdale be taken out of Eastfield parish / have its own parish entirely. We appear to get hammered by the poor reputation of Eastfield, despite our coatings being so much greater/in alignment with Osgodby. It simply isn't just.

I believe the number of houses built and to be built for private ownership should either have their own council ward or be adopted by the Osgodby ward. I do not believe Middle Deepdale will be fairly represented by the Eastfield Ward
I believe the unparished part should come under the same as most of Middle Deepdale. Though we are closer to Osgodby and should be part of that area.
I bought house in Middle Deepdale not Eastfield
I feel ALL of Middle Deepdale should be its own parish, or at the very least be part of the Osgodby parish.
I live in Middle Deepdale and it should become part of Osgodby parish. Or have its own parish
I live in Middle Deepdale YO11 3FA. I would prefer to join Osgodby or become our own Parish. My council tax feeds into Eastfield and apart from the bin emptying I receive very little else.
I live in the unparished part - Middle Deepdale. I do not wish to be within the Eastfield boundary for the following reasons: 1) The boundary affects both my property and vehicle insurances. 2) We are regarded as interlopers by Eastfield and not part of their community. 3) Impacts on the valuation of our property 4) The Town Council has so far concentrated its attention on Eastfield thought regards us as an additional revenue source. We see little that the Town Council has done for us so far. In our opinion we need to merge with Scarborough Town Council. It's more streamlined. In fact it would be more cost effective to remove town councils. Why not have operational meetings within the County Council concentrating on each area. This way it feeds into overall planning and can be overseen by scrutiny committees. I am assuming there would be savings on the amount of perceived councillors needed also.
I own my business in Middle Deepdale, I don't wish to be part of the already large Eastfield Town Council. I do not use Eastfield facilities, shops, schools, business, library etc. I prefer to go into Southcliffe and use the Community Centre in Osgodby, and all buses in the area.
I personally feel it should only be the residents who live in this are like myself who should have a vote. I don't want to be part of Eastfield.
I think Middle Deepdale should be within Scarborough Town Council.
I think Middle Deepdale should have its own Parish or be under Osgodby
I would like to see greater accountability with Eastfield Town Council and see the proposal as a positive step towards this. It would be good to see a development of civic leadership such as a mayor for Eastfield.
I would rather NOT be part of the Eastfield parish. I would be more in favour of association with either Cayton or Osgodby, or as others have suggested a new parish for Middle Deepdale.
If it is for the benefit of Eastfield it is a good thing
If we're put into the parish they should adopt the roads and green spaces
It is an excellent chance to include the outer part of Eastfield and prevent it from being isolated from the rest of the Parished area, it should belong in.
It is the logical thing to do.
It just seems to make sense!
It makes geographical sense. Good to be part of the Eastfield community. Local representation is good.
It makes sense
It makes sense.
It should be a part of Osgodby parish
Just hope Middle Deepdale maintains all it amenity's and going forward money is not swallowed up totally by Eastfield greater needs.
Leave it unparished.

Lesser (?) of two evils. Eastfield makes sense geographically although considered high risk by insurance. We consider ourselves living in 'Middle Deepdale', just like the road sign at the roundabout.
Logical to include new properties on this development.
Middle deep dale is part of Osgodby
Middle Deepdale be part of Osgodby
Middle Deepdale for its own parish
Middle Deepdale has more in common with Osgodby. It should belong with Osgodby and not Eastfield. The unparished area should be parished though, but with Osgodby.
Middle Deepdale is an area in its own right. I want us to be under Osgodby parish council. We don't have any services from the council at present, other than a bin collection. No post boxes, the council won't adopt the roads, no medical facility, no shops. I don't want my house value to decrease under Eastfield either. I feel Osgodby would help us much more than Eastfield. Eastfield council are more worried about poverty in the area, which is fair, but Middle Deepdale is full of homeowners who want something different that Eastfield council wouldn't provide.
Middle Deepdale is getting too big so should be a standalone area
Middle Deepdale pay four charges for fewer services - North Yorkshire Council should adopt the land as we pay 100% council tax for 50% services. No more private contractor local charges. Adopt all land.
Middle Deepdale should be a standalone area like Osgodby
Middle Deepdale should be its own parish. That would mean that the money we pay would be spent here. I am unparished at the moment but what is the point of paying in to Eastfield? Osgodby is nearer. Eastfield Parish are not active in Middle Deepdale. The Eastfield High Street is too far to walk. It is a wasteland for services here, no shop, no post box, no bins, no litter picking (we do it ourselves), dog poo everywhere. We had to fight Kebbel for landscaping to be done but they don't maintain it. The place is soulless and people are already talking about moving to somewhere where you can at least walk to the shop for a newspaper.
Middle Deepdale should be kept separate from Eastfield. We bought a property in Middle Deepdale, not Eastfield. We should have our own say what our taxes are for. If we go into Eastfield the majority of our money will be spent on the existing Eastfield area, which in places needs money spending on it. I have lived in a similar situation before and all the money was spent trying to maintain the cheaper housing area.
Middle Deepdale should be part of Osgodby or have its own parish.
Middle Deepdale should be separate
Middle Deepdale should be stand alone and 160 money spent on establish8ng community hall etc as will be a village when the development is finished. A community hall, shops, post office etc to service the number of houses with its own community council
Middle Deepdale should be under Osgodby parish
Middle Deepdale should have its own parish
Middle Deepdale should have its own parish
Middle Deepdale should have its own parish Council or the in parished areas should be put under Osgodby parish Council. The Eastfield parish Council already has enough to deal with.
Middle Deepdale should have its own parish or be part of Osgodby
Middle Deepdale should have its own parish or be part of Osgodby
Middle Deepdale should have its own parish.
Middle Deepdale should not be included at all

Middle Deepdale should not be part of Eastfield
Middle Deepdale should not be under Eastfield
Middle Deepdale was sold to us under the Cayton/Osgodby council we did not know we would be Eastfield as we may not have purchased
Middle Deepdale will become an area in its own right, either it should have its own parish or join Osgodby.
Needs to be a parish on its own
Not enough information shared re: pros and cons and do not want to pay to be pairs of a parish when I do not see the real benefit.
Only that we could do with some more shops/banks/dentist/doctors etc. Makes sense
Osgodby Parish, Middle Deepdale Parish or Scarborough Parish
Parish in its own right
Probably not part of consultation but the expansion seems to have stumped Eastfield Medical Centre. Extra provision is needed to cover extra population. It can take a month to get a doctor's appointment, not satisfactory.
Really not interested one way or another
Reason I unsure is some people on this estate class themselves as Cayton.
Should be Osgodby parish or create a Middle Deepdale one
The council should be called Eastfield Parish Council, not Eastfield Town Council. Please can residents have a vote, an official vote?
The infrastructure should be increased
The reason I am unsure is because I am unclear as to whether it is going to cost the householder more money. Community charge is high enough so any additional charge would not be welcome.
The whole point of merging councils was to reduce costs. Eastfield town council is a waste of money all round and does nothing but provide an additional bill for its residents which they have no say over.
There is virtually no community facilities in this area i.e. 1 shop in Westway Ward apart from boundary with Eastway Ward
Things change and not always for the better?
This area is closest to the Eastfield Community, it should be adopted to be part of it. Residents within the area already utilise services within Eastfield, shopping, doctors, library and schools.
This is not a town - just lots of houses being built.
We as a town need better infrastructure shops more doctors surgeries and tarmac of col de sacs
We feel the house value is less than it should be in Middle Deepdale due to the link with Eastfield, middle Deepdale is in closer proximity to Osgodby therefore we would prefer to be classed as Middle Deepdale Osgodby rather than Eastfield, also the banding of Middle Deepdale houses are higher than Eastfield this has to be taken into consideration as Eastfield always has and always will have a marred reputation , we definitely do not want to be part of Eastfield parish as we bought our house under the conception that it was to be part of Osgodby
We have seen in the press the suggestion that Eastfield becomes part of Scarborough Town Council. We wholeheartedly endorse this suggestion and feel that it should have been a proposal in the initial consultation. The benefits of this would far out way the deficit.

We purchased houses expensive houses in Middle Deepdale and wish to retain a separate postal address. If this is not possible then consideration be given to be part of Osgodby's boundary?
We receive no benefit from being in the Eastfield parish, for now we could perhaps join the Osgodby parish but in the future as Middle Deepdale new builds are so many we should have our own parish.
We should be moved into Osgodby Parish or given the number of houses being built in Middle Deepdale a new parish for those houses
When we moved here, 18 months ago, we were told we were going to be in a new town development, to be called Middle Deepdale. This now doesn't seem to be the case, if we are going to be included in Eastfield. When this development is complete it will be big enough to warrant having its own parish council (having served on a parish council previously in a smaller area, I know this to be correct) and not need to be included in a less desirable area. At the moment, we have no shops, post boxes, rubbish bins, grit bins/grit will this be rectified by being tagged with Eastfield, I doubt it.
Would either want to be part of Osgodby or Middle Deepdale or Scarborough rather than Eastfield.
Would it not make sense to include Osgodby on the same side of the A165 and become part of the Eastfield Eastway Ward?
Would much rather Middle Deepdale exist in its own right; and NOT have an Eastfield postal address!

Q6 Comments on recommended timescales

A separate consultation with all residents of the new development to take place to set up a new parish council for Middle Deepdale.
A town has lots of shops, banks, schools, doctors & dentist, and lots of other things and choices.
Another con to get more money out of us in next year's rates!! What will we get out of it, nothing, but it will still cost us. We have no bank, dentist, can't get into the doctors, no facilities at all.
As above, I do not believe it would be beneficial to be move to the Eastfield Parish
Being cynical, not sure of the benefit, but being charged more for the privilege, although local rep does seem involved.
But why does it take a year!
Do we have to pay extra council tax for the parish? The cost is already very high. I would like to know what it would go towards
Don't care
Happy to go with recommended timescale.
I do not want to live in Eastfield. When I bought the plot off plan in July 2021 and moved in March 2022 I was told it was Middle Deepdale. I was shocked Eastfield was attached to my address.
I feel this is being rushed through so the additional parish money is paid
I wanted the area to be Middle Deepdale but accept the majority vote.
Middle Deepdale should be kept totally separate
Middle Deepdale should have its own parish
Middle Deepdale has more in common with Osgodby. It should belong with Osgodby and not Eastfield. The unparished area should be parished though, but with Osgodby.

Middle Deepdale should have its own parish
Middle Deepdale should not be included
Middle Deepdale should not be included in a Eastfield
Middle Deepdale will become an area in its own right, either it should have its own parish or join Osgodby.
More canvassing should be done as not all are aware of the change or fully understand it.
Need to establish community council now
No FC up
No, this also seems to make sense.
Not enough people are aware of what the change will mean and why should we pay more when, until the council adopt the roads we do not get the full service.
Not fair having to drive over the unsafe and damaging speedbumps and not having any grit in icy weather because the council won't do anything
Nothing will change apart from pockets hit harder, I work like a dog to support lazy useless xxxxxs!!!
Sooner.
The people of Middle Deepdale have not been advised or given details and choices of this happening in advance.
There must be a larger police force
Things change and we end up paying more money it's very difficult when we are on pension which is a fixed income. Especially when expenditure out strips income.
This proposal needs to be looked at again, for the reasons mentioned above. Eastfield, being a more run down area, will have the money allocation for development etc, and we will miss out, how fair will that be? Osgodby has its own council, why can't we? Definitely don't agree with this proposal. Why not wait until this Middle Deepdale development is completed and then do another survey - the result may be different then.
This should have been part of the planning process called 'Middle Deepdale'.
We need a new parish
We need to be independent
Yes, we and several other residents of Middle Deepdale would 100 percent want to be classed as (No Suggestions) parish. If it goes ahead as Eastfield we will be starting a petition to have it A- revoked or B - banded lower to reflect on Eastfield community