

North Yorkshire Council

Environment Executive Members

22 February 2024

Environmental Services Charges for 2024-25

Report of the Assistant Director – Environmental Services

1.0 PURPOSE OF REPORT

- 1.1 To inform the Corporate Director of Environment Directorate and the Executive Member for Managing our Environment of charges made for waste services and to obtain approval to set charges for 2024/25.

2.0 BACKGROUND

- 2.1 North Yorkshire Council is a unitary authority and is responsible for both the collection and disposal of household waste. Prior to vesting day, the former District and Borough Councils took different approaches to charging for waste collection services. To be fair and equitable to residents across the North Yorkshire Council area, a common approach to fees and charges is required.

3.0 CHARGEABLE WASTE SERVICES

- 3.1 As a Waste Collection Authority, the council is required by law to arrange for the collection of household waste in its area. No charge will be made by the council for household collections, except in cases where the law provides that a charge may be made, and the council has decided to recover a reasonable charge for the collection of the waste. As a Waste Disposal Authority, the council is required by law to provide places for residents to deposit their household waste. The council provides 20 Household Waste Recycling Centres (“HWRCs”) for residents to deposit their household waste free of charge, and for commercial waste, non-household waste and waste from non-residents to be deposited for a charge. Garden waste is a chargeable opt in service and has been harmonised through a separate process and is excluded from this report.

3.2 Bulky Waste

Oversize (“bulky”) waste is household waste that either exceeds 25kg in weight or does not fit in the general waste or recycling containers provided by the council. This includes items such as mattresses, sofas, and fridges. The council can recover a reasonable charge for the collection of waste from the person who requested it. Appendix A summarises the current approaches to charging for bulky waste across North Yorkshire which reflect the previous policies implemented by the district and borough councils.

- 3.2.1 The different charging methods include the number of items collected for a price (ranging from two to five items per collection), the availability and eligibility criteria for concessions, the types of items collected or excluded, and how items are charged for (a three-piece suite can be one or three items). The cost is between £10 to £25 per item. The lowest fee available excluding concessions is £30 for two items in Ryedale and Scarborough localities, the highest fee is £58.50 for four items in Hambleton.
- 3.2.2 When considering a uniform and consistent approach to charging several factors have been taken into account including:

- Cost of service provision – bulky waste service collection costs are ~£226,000 per annum. It is likely that collection costs will increase should government require councils to keep upholstered waste items that could contain Persistent Organic Pollutants (“POPs”) separate from other waste types. Two localities currently deploy refuse collection vehicles to collect bulky waste. To be compliant with government’s proposal, smaller vehicles will need to segregate POPs which have less capacity, no compaction, and are less efficient. The council receives income of ~£154,000 per annum which does not meet the current costs of providing the service.
- Service user impact – the proposed uniform charge needs to consider the impact on service users. It is likely that some service users do not have access to a vehicle to deliver items to a HWRC free of charge, are lower income households, or are older residents who no longer drive and cannot manoeuvre bulky items. The proposed charge must not adversely affect groups with protected characteristics.
- Financial impact – the requirement to recover a reasonable charge does allow councils to consider different price points, numbers and types of items collected, approach to concessions etc whilst reflecting the challenges and needs of the locality. For example, in North Yorkshire applying the highest existing charge of £25 per item results in a significant uplift of between £10 to £15 per item in six localities. Alternatively, setting a lower charge can maintain existing income levels and allow concessions to low-income residents. Alternative charging options are discussed further in section 4.0.
- Benchmarking – local authorities decide on what constitutes a reasonable charge. Appendix B illustrates that most neighbouring authorities charge less than the current average price in North Yorkshire of £14.31 per item, however each local authority has its own set of challenges and priorities. For example, the geography and rural nature of North Yorkshire inflates the council’s collection costs compared to urban authorities with higher housing densities and lower distances to travel. North Yorkshire Council may prioritise higher discounts to low-income residents by setting a higher standard charge.
- Fly tipping – the council needs to ensure that the price charged for bulky waste is affordable and does not lead to fly tipping. Appendix A shows the level of fly tipping in each locality compared to the current price levied for bulky waste. The categories of fly tipping most likely to include items which would be collected via a bulky waste collection are ‘other household waste’ and ‘white goods/electricals’. There is no correlation between the current cost per item and how likely these types of waste are to be fly tipped.

3.2.3 The proposal is to charge residents £35 for up to two items and £17.50 for each additional item with a 50% reduction in charges for concessions. The impact of the new charging scheme in each locality compared to the current variable approach is shown in Table 1.

Table 1: Proposed bulky waste charging scheme

Locality	Proposed	Current	Proposed – per item	Current – per item
Craven	£35 (2 items)	£36 (3 items)	£17.50	£12
Hambleton	£35 (2 items)	£58.50 (4 items)	£17.50	£14.63
Harrogate	£35 (2 items)	£50 (2 items)	£17.50	£25
Richmondshire	£35 (2 items)	£51 (5 items)	£17.50	£10.20
Ryedale	£35 (2 items)	£30 (2 items)	£17.50	£15
Scarborough	£35 (2 items)	£30 (2 items)	£17.50	£15
Selby	£35 (2 items)	£50 (5 items)	£17.50	£10

3.2.4 The proposed charge of £35 for up to two items is less than the current charge (for a variable number of items) in four out of the seven localities. To address the impact on lower income households, a concession of 50% will be available on a means tested basis (such as council tax support or housing benefit). The impact of concessions within the new charging scheme in each locality compared to the current variable approach is shown in Table 2.

Table 2: Proposed bulky waste concessionary charging scheme:-

Locality	Proposed	Current	Proposed – per item	Current – per item
Craven	£17.50 (2 items)	No concessions	£8.75	£12
Hambleton	£17.50 (2 items)	No concessions	£8.75	£14.63
Harrogate	£17.50 (2 items)	£27 (2 items)	£8.75	£13.50
Richmondshire	£17.50 (2 items)	No Concessions	£8.75	£10.20
Ryedale	£17.50 (2 items)	FoC (2 uplifts/yr)	£8.75	£0
Scarborough	£17.50 (2 items)	No Concessions	£8.75	£15
Selby	£17.50 (2 items)	£37.50 (5 items)	£8.75	£7.50

3.2.5 The proposed concessionary charge of £17.50 for up to two items is less than the current charge (for a variable number of items) in two out of three localities where concessions are levied. The proposed concessionary charge of £8.75 per item is less than the current concessionary or non-concessionary per item charge in five out of the seven localities. It is estimated that 18% of residents will be eligible for concessionary rates. On this basis the Council's income remains at £152,200 compared to a service delivery cost of £226,000 per annum. To ensure that the service is provided in the most cost effective and efficient way, further work will be undertaken to review service delivery models (currently provided through a combination of council inhouse services and Yorwaste teams), and we will put in place robust processes to validate eligibility for concessionary rates.

3.3 Container charges

North Yorkshire Council can provide waste containers (“receptacles”) to householders in a number of ways, including the council supplying free of charge, by charging the householder or by requiring the householder to provide receptacles to the Council’s specification. A combination of wheeled bins, bags, and boxes are currently provided to North Yorkshire residents dependant on their locality. The current charging structure is variable across the County, with some localities levelling a fee and others not. A consistent approach to replacement bins is needed following the creation of the new Authority, to govern the approach to supplying bins and where charges will and will not be applied. A summary of the current practice and proposed fee structure for receptacles for households and developers, is detailed in Appendix C. It is proposed to level a consistent fee across North Yorkshire for the provision of bins; namely £34.00 per bin (rubbish and recycling). For new build properties, developers will be charged per bin, per new dwelling as a cost to the developer, paid for as part of the street naming and numbering process. The proposal is for these fees to be levied from 1 April 2024. Monitoring of the demand for bins for large new developments will take place throughout the year to ensure that all associated costs are covered by this charge.

3.3.1 The cost is an administration fee, and all bins remain the property of the Council. If bins are damaged or fail, except in the case of deliberate misuse, they will be repaired or replaced free of charge. If while emptying a bin it becomes lost in the vehicle then the crews will record this, and the bin will be replaced for free. If a bin is stolen, then we will encourage households to try and locate it prior to requesting and paying the administration fee. If households request, and meet the eligibility criteria for additional capacity, payment of the administration fee, which will cover delivery costs, will be required prior to delivery of the bigger bins. We will not charge for the delivery of boxes or sacks and charges will not apply as part of any wholesale roll-out of new containers to an area/round.

3.3.2 Effort has been made to arrive at a pricing structure that delivers for the organisation but does not act as a barrier for households. Officers will provide a series of FAQs for members and the website to communicate the charging regime and will be subject to the annual review of fees and charges.

3.4 HWRC charges

There are currently charges in place at the HWRCs for commercial, non-household and customers which are not North Yorkshire residents. Charges increase each year by inflation. The estimated income in 2023-24 has marginally increased compared to the previous year. We have allowed for a reduction in income from January to March 2024 (£76,171) as following a change in legislation from 1 January 2024, Councils are no longer able to charge for DIY waste unless criteria are met.

Table 3: HWRC income

HWRC – Commercial and Non-Household Waste	2022-23	2023-24 Est.	2024-25 Est.
	£584,292	£593,889	£211,230

3.4.1 The proposed charges are included in Appendix D. Income for 2024-25 is estimated at £211,230. Income is estimated to be lower than previous years due to DIY waste no longer being charged for unless certain criteria are met. In addition to income reducing due to new legislation, it is highly likely that Councils will face higher operating costs because of residents bringing more DIY waste than when it was a chargeable service.

3.5 Annual inflation to charges

Charges for HWRC waste increase annually by inflation. It is proposed going forward, that HWRC prices increase by inflation on an annual basis without approval, unless inflationary increases fail to cover the cost of the service in which case approval will be sought to vary the charge.

4.0 CONSULTATION UNDERTAKEN AND RESPONSES

4.1 The proposed charges were discussed at the Waste Harmonisation Task and Finish Group on 20 December 2023. The group is chaired by the Executive Member for Managing our Environment and attended by both members and officers. Members gave their views on both bin and bulky waste charging. The £34/ bin charge was largely agreed. Feedback regarding bulky waste fees and charges were that higher standard charges should be considered to apply a larger discount to residents eligible for concessions. This principle forms the basis for the proposed bulky waste charges.

5.0 ALTERNATIVE OPTIONS CONSIDERED

5.1 The determination of a ‘reasonable charge’ for bulky waste collections allows alternative charging options to be considered. The options considered are shown below in Table 4.

Table 4: Bulky waste charging scheme options.

Description	Charge per item	Discount for concessions	Est. Annual Income
As is	Variable	Variable	£154,000
Option 1	£15.00	N/A	£146,000
Option 2	£15.00	25%	£136,000
Option 3	£15.00	50%	£130,000
Option 4	£10.00	N/A	£87,000
Option 5	£12.50	N/A	£109,000
Option 6	£17.00	25%	£154,000
Option 7 (proposed)	£17.50	50%	£152,200
Option 8	Variable (Item 1 £20, Items 2-4 £40, Items 5-9 £80)	50%	£127,000
Option 9	£26.25	N/A	£255,000

- 5.1.1 The proposed fees and charges (option 7) seeks to set a uniform charge across the North Yorkshire area that balances the needs of low-income households by offering a concession to eligible residents whilst sustaining the existing contribution towards the council's service costs. In addition, a more accessible price point for one to two items, may result in an increase in demand for the service and an increase in income. The remaining options do not either sufficiently address the financial constraints of low-income families (options 1 & 6) or do not contribute sufficiently to the council's costs of providing the bulky waste service (options 2 to 5 and 8). Option 9 illustrates the uplift in charge required to meet the savings target discussed in section 6.

6.0 FINANCIAL IMPLICATIONS

- 6.1 The financial impact is set out in detail in the paragraphs above. In summary, this report proposes the financial impact shown in table 5 which is Option 7 is table 4 above.

Table 5: Summary of financial impact

Waste Service	2023/24 est. income	2024/25 est. income	Difference (-cost/ +saving)
Bulky waste	£154,000	£152,200	-£1,800
Waste containers	£118,000	£168,000	+£50,000
HWRCS	£593,900	£211,200	-£382,700
Total	£865,900	£531,400	-£334,500

NB Until further information is available, the estimated costs/ savings exclude any variance in budgets compared to actuals which may affect outturns.

- 6.2 Transformation projects have been agreed and saving targets included in the budget and Medium-Term Financial Strategy. The bulky waste service has a £100,000 saving target in 2024/25. The proposed charges maintain the existing level of income and therefore do not contribute toward the savings target; however, work will continue looking at the efficiency of service delivery and the extent savings can be made in the cost-base. Applying a higher charge will increase the disparity between North Yorkshire and neighbouring authorities' charges and could have a detrimental effect on fly tipping and anti-social behaviour resulting in associated costs to the council.
- 6.3 The waste service has a £100,000 savings target associated with waste containers, clinical waste collections and bulky waste sites. Whilst the target is not assigned to each individual element of the service, the forecast £50,000 saving derived from waste containers will be achieved in 2024/25. A review and changes to clinical waste collections and/ or bring sites will contribute towards the remaining £50,000 saving.

6.4 The HWRC service is facing cost pressures arising from a government decision to prevent local authorities from charging for DIY waste delivered to HWRCs in all but a limited number of circumstances. This paper sets out the estimated reduction in income from accepting DIY waste to be £382,700 in 2024/25, but there is also an expectation that more DIY waste will be delivered free of charge resulting in increased transport and disposal costs. The total annual additional cost/ lost income is estimated at £800,000 which has been built into the 24/25 budget and MTFS. To help offset some of the additional cost the waste service is consulting residents on ways the HWRC service could be provided in a more cost-effective way. Proposals will be developed and the contribution to the £300,000 savings target for 2025/26 identified when the consultation results are received in February 2024. This will be considered in a separate report.

7.0 LEGAL IMPLICATIONS

7.1 The power to charge for these services is included in Table 6.

Table 6: Power to charge

Waste Service	Power to charge
Bulky Waste	Controlled Waste (England and Wales) Regulations 2012, Schedule 1 (4) Table
Containers	Environmental Protection Act 1990 section 46 (4)
HWRCs	Environmental Protection Act 1990 section 51 (3) and Local Government Act 2003 section 93

8.0 EQUALITIES IMPLICATIONS

8.1 Consideration has been given to the potential for any adverse equality impacts arising from the recommendations (Appendix E - EIA Screening Form). It is the view that the recommendations do not have an adverse impact on any of the protected characteristics identified in the Equalities Act 2010. The wider application of concessionary fees across North Yorkshire for bulky waste will have a positive impact.

9.0 CLIMATE CHANGE IMPLICATIONS

9.1 Consideration has been given to the potential for any adverse climate change impacts arising from the recommendation. If people choose to dispose of Commercial and Non-Household waste using other options due to the increase in charges, emissions and pollution may increase. A Climate Change Impact assessment is included as Appendix F of this report.

10.0 POLICY IMPLICATIONS

10.1 Environmental Services will develop a Household Waste and Enforcement policy to consolidate and harmonise approaches to bulky waste, replacement bins, contamination missed bins, side waste, fly tipping and enforcement etc which will include the proposed approach to charging.

10.2 A public consultation is being undertaken into the acceptance of commercial waste at the HWRCs. Following the outcome of the consultation, there may be changes to the service.

11.0 REASONS FOR RECOMMENDATIONS

11.1 North Yorkshire Council is a unitary authority and is responsible for both the collection and disposal of household waste. To be fair and equitable to residents across the North Yorkshire Council area a common approach to waste fees and charges is required. It is proposed that the bulky waste service charges £35 for up to two items, each additional item charged at £17.50 with a 50% concessionary rate available on a means tested basis. Bins, subject to criteria, will be charged £34 including delivery. Charges in place at HWRCs to commercial, non-household and customers which are not North Yorkshire residents will increase by inflation unless operational costs fail to be met in which case future approval will be sought.

12.0 RECOMMENDATION

12.1 It is recommended that the Corporate Director of Environment Services in consultation with Executive Member for Managing our Environment approves proposals for fees and charges for 2024/25 as detailed in this report.

APPENDICES:

Appendix A – Bulky waste charges and fly tipping data

Appendix B – Bulky waste benchmarking

Appendix C – Container charges

Appendix D – HWRC charges

Appendix E – Equalities Impact Assessment screening document

Appendix F – Climate Change Impact Assessment

BACKGROUND DOCUMENTS: None.

Michael Leah
Assistant Director – Environmental Services
County Hall
Northallerton
12 January 2024

Report Author – Aimi Brookes Service Development Manager Waste
Presenter of Report – Peter Jeffreys - Head of Service Waste

Bulky waste charges

Table i. Current charging policies for 2023/24.

LOCALITY	CHARGE (23/24)	No of Items Per Collection	Cost Per Item	Cost Per Additional Item	Concessions
CRAVEN	£36.00	5	£12.00	£11.50	N/A
HAMBLETON	£58.50	4 - maximum of 2 white goods	£14.63	N/A	N/A
HARROGATE	£50.00	2	£25.00	N/A	£27 if in receipt of council tax support or housing benefit
RICHMONDSHIRE	£51.00	5	£10.20	N/A	N/A
RYEDALE	£30.00	2	£15.00	N/A	2 FOC collections per year if in receipt of council tax support or housing benefit
SCARBOROUGH	£30.00	2	£15.00	£15.00	N/A
SELBY	£50.00	5	£10.00	N/A	£37.50 if in receipt of any means tested benefits

Table ii. The number of fly tipping incidents per locality area between April and June 2023, and the cost per item / number of items collected through the current bulky waste services.

LOCALITY	NO. OF INCIDENTS	OTHER HOUSEHOLD WASTE	% OF TOTAL	WHITE GOODS / ELECTRICALS	% OF TOTAL	COST PER ITEM	NO OF ITEMS PER COLLECTION
CRAVEN	18	4	22.22	2	11.11	£12.00	5
HARROGATE	128	52	40.63	8	6.25	£14.63	4
HAMBLETON	84	31	36.90	8	9.52	£25.00	2
RICHMONDSHIRE	50	14	28.00	12	24.00	£10.20	5
RYEDALE	24	10	41.67	3	12.50	£15.00	2
SELBY	150	65	43.33	15	10.00	£10.00	5
SCARBOROUGH*	265	154	58.11	30	11.32	£15.00	2

Bulky collections in Scarborough were carried out by a third party until November 2023

Bulky waste charges - benchmarking

Local Authority	Charge	Charge Per Item	Concessions offered?
Leeds City Council	FOC	£0.00	No
City of York Council	£27 for up to 10 items	£2.70	No
Redcar and Cleveland Borough Council	£17 for 1 to 5 items £34 for 6 to 10 items	£3.40	No
Darlington Borough Council	£21.50 for up to 6 items	£3.58	No
Stockton on Tees Borough Council	£21.50 for up to 6 items	£3.58	No
City of Doncaster Council	£23 for 1 to 4 items £38.50 for 5 - 8 items	£5.75	Yes
Hartlepool Borough Council	£20 for up to 3 items £40 for up to 6 items	£6.67	Yes
East Riding of Yorkshire Council	£37 for 1 to 5 items	£7.40	No
Durham County Council	£18 for up to 2 items	£9.00	No
Northumberland County Council	£19.80 for 1 item £39.60 for 2 to 4 items £79 for 5 to 8 items	£9.90	Yes
Wakefield Council	£30 for up to 3 items	£10.00	No
City of Bradford Council	£30 for up to 2 items	£15.00	No

Current and proposed container charges

Former Locality	Rubbish/ Recycling bin current cost	Rubbish/ Recycling bin proposed cost	Current Cost for developers	Proposed fee for developers (full suite of bins)	Proposed fee for Communal bins	Proposed fee for garden waste bins/sacks	Proposed fee for sacks/boxes
Ryedale	£0	£34	£0	£34 per bin	£275 per bin	£0 provided as part of the cost to developers and the annual subscription	£0
Scarborough	£21	£34	£63	£34 per bin	£275 per bin	£0 provided as part of the cost to developers and the annual subscription	£0
Harrogate	£0	£34	£8.50 per bin delivery fee	£34 per bin	£275 per bin	£0 provided as part of the cost to developers and the annual subscription	£0
Selby	£30 rubbish (free recycling)	£34	£65 (full suite)	£34 per bin	£275 per bin	£0 provided as part of the cost to developers and the annual subscription	£0
Craven	£44.50	£34	£89	£34 per bin	£275 per bin	£0 provided as part of the cost to developers and the annual subscription	£0
Richmondshire	£33	£34	£66	£34 per bin	£275 per bin	£0 provided as part of the cost to developers and the annual subscription	£0
Hambleton	£0	£34	£137.76	£34 per bin	£275 per bin	£0 provided as part of the cost to developers and the annual subscription	£0

HWRC Commercial Waste Charges (all VAT free)

Type	Volume	Current 2023/24 Charges	Proposed 2024/25 Charges
Active waste	Standard waste bags	£4.70	£4.90
	Up to 0.5 standard transit sized van load	£60.30	£62.70
	0.5 to 1 standard transit sized van load	£120.70	£125.50
	1 to 1.5 standard transit sized van loads	£181.10	£188.20
	1.5 to 2 standard transit sized van loads	£241.50	£251.00
Green waste	Standard waste bags	£2.60	£2.70
	Up to 0.5 standard transit sized van load	£43.70	£45.40
	0.5 to 1 standard transit sized van load	£87.20	£90.60
	1 to 1.5 standard transit sized van loads	£131.00	£136.20
	1.5 to 2 standard transit sized van loads	£174.50	£181.40
Wood waste	Standard waste bags	£1.70	£1.80
	Up to 0.5 standard transit sized van load	£53.70	£55.80
	0.5 to 1 standard transit sized van load	£107.30	£111.50
	1 to 1.5 standard transit sized van loads	£161.20	£167.50
	1.5 to 2 standard transit sized van loads	£214.70	£223.20
Cardboard waste	Standard waste bags	£0.70	£0.70
	Up to 0.5 standard transit sized van load	£13.20	£13.70
	0.5 to 1 standard transit sized van load	£26.40	£27.40
	1 to 1.5 standard transit sized van loads	£39.70	£41.30
	1.5 to 2 standard transit sized van loads	£52.90	£55.00
Glass waste	Standard waste bags	£1.30	£1.40
	Up to 0.5 standard transit sized van load	£42.00	£43.70
	0.5 to 1 standard transit sized van load	£83.90	£87.20
	1 to 1.5 standard transit sized van loads	£125.90	£130.90
	1.5 to 2 standard transit sized van loads	£167.80	£174.40
Paper waste	Standard waste bags	£1.60	£1.70
	Up to 0.5 standard transit sized van load	£51.60	£53.60
	0.5 to 1 standard transit sized van load	£103.20	£107.30
	1 to 1.5 standard transit sized van loads	£154.80	£160.90
	1.5 to 2 standard transit sized van loads	£206.50	£214.60
Hardcore/ rubble	Standard hardcore and rubble bag	£3.50	£3.60
Plasterboard	Standard hardcore and rubble bag	£3.40	£3.50
Cooking Oil	Up to 5 litres	£0.70	£0.70

Appendix D

	Up to 25 litres	£3.40	£3.50
LPG bottles (repatriable)	Less than 15kg	£0.70	£0.70
	15kg and above	£3.40	£3.50
Tyres	Standard tyre (car/motorcycle/4x4) (off rim)	£3.20	£3.30
	Standard tyre (car/motorcycle/4x4) (on rim)	£3.20	£3.30
	Truck (off rim)	£12.10	£12.60
	Truck (on rim)	£14.80	£15.40
	Agricultural (off rim)	£20.10	£20.90
	Agricultural (on rim)	£26.80	£27.90
	Solid	£14.80	£15.40

Initial equality impact assessment screening form			
This form records an equality screening process to determine the relevance of equality to a proposal, and a decision whether or not a full EIA would be appropriate or proportionate.			
Directorate	Environment		
Service area	Environmental Services		
Proposal being screened	Review of Environmental Services Charges		
Officer(s) carrying out screening	Peter Jeffreys		
What are you proposing to do?	To harmonise fees and charges relating to waste services, specifically the bulky waste service, replacement bins and HWRCs.		
Why are you proposing this? What are the desired outcomes?	The existing fees and charges relating to the bulky waste service and replacement bins is inconsistent and reflects the previous approaches adopted by the 7 locality areas. To be fair and equitable across the North Yorkshire area, a consistent approach is proposed. An annual inflationary increase is proposed at the HWRCs.		
Does the proposal involve a significant commitment or removal of resources? Please give details.	No.		
<p>Impact on people with any of the following protected characteristics as defined by the Equality Act 2010, or NYC's additional agreed characteristics</p> <p>As part of this assessment, please consider the following questions:</p> <ul style="list-style-type: none"> To what extent is this service used by particular groups of people with protected characteristics? Does the proposal relate to functions that previous consultation has identified as important? Do different groups have different needs or experiences in the area the proposal relates to? <p>If for any characteristic it is considered that there is likely to be an adverse impact or you have ticked 'Don't know/no info available', then a full EIA should be carried out where this is proportionate. You are advised to speak to your Equality rep for advice if you are in any doubt.</p>			
Protected characteristic	Potential for adverse impact		Don't know/No info available
	No	Yes	
Age	X		
Disability	X		
Sex	X		
Race	X		
Sexual orientation	X		
Gender reassignment	X		
Religion or belief	X		
Pregnancy or maternity	X		
Marriage or civil partnership	X		
NYC additional characteristics			
People in rural areas	X		
People on a low income	X		

Carer (unpaid family or friend)	X		
Does the proposal relate to an area where there are known inequalities/probable impacts (e.g. disabled people's access to public transport)? Please give details.	No.		
Will the proposal have a significant effect on how other organisations operate? (e.g. partners, funding criteria, etc.). Do any of these organisations support people with protected characteristics? Please explain why you have reached this conclusion.	No		
Decision (Please tick one option)	EIA not relevant or proportionate :	X	Continue to full EIA:
Reason for decision	It is not proportionate to conduct a full EIA given the bulky waste charges mitigate the impact on low-income households by adopting the midpoint rather than the highest current charge and applies a maximum increase of £7.50/ item in one locality only (Selby). A means tested concession of 50% will be available to eligible residents. Replacement bin charges reflect the Council's collection and delivery costs. The Council will provide bins free of charge where either the Council is at fault or due to fair wear and tear. Subject to availability second-hand bins will be provided to low income-households at a reduced cost.		
Signed (Assistant Director or equivalent)	Michael Leah		
Date	08 February 2024		

Climate change impact assessment

The purpose of this assessment is to help us understand the likely impacts of our decisions on the environment of North Yorkshire and on our aspiration to achieve net carbon neutrality by 2030, or as close to that date as possible. The intention is to mitigate negative effects and identify projects which will have positive effects.

This document should be completed in consultation with the supporting guidance. The final document will be published as part of the decision-making process and should be written in Plain English.

If you have any additional queries which are not covered by the guidance please email climatechange@northyorks.gov.uk

Title of proposal	Review of Environmental Services Charges
Brief description of proposal	To inform the Corporate Director - Environment Directorate and the Executive Member for Managing our Environment of charges made for waste services and to obtain approval to set charges for 2024/25.
Directorate	Environment Service
Service area	Environmental Services
Lead officer(s)	Joanne Kearney, Waste Contracts Manager
Names and roles of other people involved in carrying out the impact assessment	Peter Jeffreys, Head of Waste (Contracts)
Date impact assessment started	December 2023

Options appraisal

Were any other options considered in trying to achieve the aim of this project? If so, please give brief details and explain why alternative options were not progressed.

The council proposes to recover a reasonable charge for the collection of bulky waste. The council is only seeking a contribution towards the bulky waste service, as full cost recovery would exceed neighbouring authority charges and potentially lead to fly tipping. Cost recovery is sought when supplying and delivering replacement containers to and recover costs from commercial users, residents delivering non household waste, and out of county users at HWRCs.

What impact will this proposal have on council budgets? Will it be cost neutral, have increased cost or reduce costs?

Please explain briefly why this will be the result, detailing estimated savings or costs where this is possible.

Waste Service	2023/24 est. income	2024/25 est. income	Difference (-cost/ +saving)
Bulky waste	£154,000	£152,200	-£1,800
Waste containers	£118,000	£168,000	+£50,000
HWRCs	£593,900	£211,200	-£382,700
Total	£865,900	£531,400	-£334,500

The cost estimated at the HWRCs arises from new legislation that prohibits the charging of DIY materials in most cases from 1st January 2024.

How will this proposal impact on the environment?		Positive impact (Place a X in the box below where relevant)	No impact (Place a X in the box below where relevant)	Negative impact (Place a X in the box below where relevant)	Explain why will it have this effect and over what timescale? Where possible/relevant please include: <ul style="list-style-type: none"> • Changes over and above business as usual • Evidence or measurement of effect • Figures for CO₂e • Links to relevant documents 	Explain how you plan to mitigate any negative impacts.	Explain how you plan to improve any positive outcomes as far as possible.
Minimise greenhouse gas emissions e.g. reducing emissions from travel, increasing energy efficiencies etc.	Emissions from travel			x	<p>As charges are increasing, there is a risk that some existing users who dispose of Commercial and Non-household wastes at the Household Waste Recycling centres (HWRC) or Commercial waste through their collection authorities, may choose other options for disposal of their waste, these may be more or less convenient for them but the impact should be minimal.</p> <p>The bulky waste service is delivered by zonal working to minimise distances travelled and greenhouse gas emissions.</p>	Ensure service data is captured to assess Commercial and Non-Household waste quantities to make informed decisions	N/A

Emission s from constructi on		x				
Emission s from running of buildings		x				
Other		x				
Minimise waste : Reduce, reuse, recycle and compost e.g. reducing use of single use plastic		x		Recycling/ reuse options are available for most types of Commercial and Non-Household wastes at HWRCs and there are no charges for some of these wastes. The council seeks to recover a reasonable charge for the purchase and delivery of waste containers to ensure residents have access to kerbside recycling services.	Continue to encourage separation of wastes and recycling /reuse	
Reduce water consumption		x				
Minimise pollution (including air, land, water, light and noise)			x	As charges are being increased, there is a risk that some existing users who dispose of Commercial and Non- Household wastes at the Household Waste Recycling Centres (HWRC), or Commercial waste through their	Ensure service data is captures to assess Commercial and Non-Household waste quantities to make informed decisions. Continue to benchmark	

				<p>collection authorities, may choose other less environmentally beneficial options for disposal of their waste, but the impact should be minimal.</p> <p>The bulky waste service is delivered by zonal working to minimise distances travelled and greenhouse gas emissions.</p> <p>Recovered bins will be either reused or recycled.</p>	<p>prices against other local authorities where comparable data exists.</p>	
<p>Ensure resilience to the effects of climate change e.g. reducing flood risk, mitigating effects of drier, hotter summers</p>		X				
<p>Enhance conservation and wildlife</p>		X				
<p>Safeguard the distinctive characteristics, features and special qualities of North Yorkshire's landscape</p>		X				
<p>Other (please state below)</p>		X				

Are there any recognised good practice environmental standards in relation to this proposal? If so, please detail how this proposal meets those standards.

Not currently aware of any good practice relating to this.

Summary Summarise the findings of your impact assessment, including impacts, the recommendation in relation to addressing impacts, including any legal advice, and next steps. This summary should be used as part of the report to the decision maker.

HWRCs

If people chose to dispose of Commercial and Non-Household waste using other options, due to the increase in HWRC charges, emissions may increase. The same is applicable to pollution. Recycling/ reuse options are available for most types of Commercial and Non-Household wastes and there are no charges for some of these wastes. It is anticipated that there will be minimal, if any, impact on water consumption, resilience, conservation and distinctive features and special qualities of North Yorkshire's landscape.

Bulky Waste

The bulky waste service is delivered by zonal working to minimise distances travelled and greenhouse gas emissions.

Replacement Waste Containers

Recovered bins will be either reused or recycled. The procurement of new containers will evaluate and score accordingly suppliers with recycled content.

The findings of this Climate Change impact is that there is minimal risk of adverse impacts to the climate that directly or indirectly result from this proposal.

Sign off section

This climate change impact assessment was completed by:

Name	Joanne Kearney Peter Jeffreys
Job title	Waste Contracts Manager Head of Waste (Contracts)
Service area	Environment Services
Directorate	Environmental Services
Signature	Joanne Kearney Peter Jeffreys
Completion date	December 2023

Authorised by relevant Assistant Director (signature): Michael Leah

Date: 08 February 2024