

**North Yorkshire Council**

**Executive**

**16<sup>th</sup> July 2024**

**Council-run care services in Malton and Pickering**

**Report of the Corporate Director – Health & Adult Services**

**1.0 PURPOSE OF REPORT**

- 1.1 To update Executive Members on ongoing work to support the development of the care market and care services in the Malton area to meet the emerging and changing needs of the locality.
- 1.2 To update Executive Members on sustainability issues at Ashfield Malton Elderly Person's Home impacting on the ability of the service to support the care and support needs of the local community.
- 1.3 In light of the above, to seek approval to re-configure Council-run care homes in Malton and Pickering whilst further developments are progressed.

**2.0 SUMMARY**

- 2.1 This report provides an update on care services in the Malton and Pickering areas, alongside ongoing work being undertaken to develop other care services locally.
- 2.2 The report also sets out the ongoing risks and challenges faced in maintaining operational delivery of older people's residential care at Ashfield Malton Elderly Person's Home and proposes re-configuration of in-house care provision in Malton and Pickering areas to better manage this.
- 2.3 The proposal includes:
- ceasing delivery of services at Ashfield Elderly Person's Home (EPH) in Malton, due to issues related to property condition; and
  - replacing these services by concentrating the council's directly run residential provision at 5 Whitby Road in Pickering.
- 2.4 *Home first* has been a fundamental part of social care policy in England since the 1990s and is intended to support people in their existing home or in a location where they have their own front door. More recently, this model has been reinforced as part of the NHS Discharge to Assess programme, where going home is the default pathway for people leaving hospital, with alternative pathways for those people who cannot go straight home. In North Yorkshire, the Council is committed to reducing reliance on short-term residential stays and growing sustainable home-based and community-based support. Most people achieve better outcomes and the Council and the tax-payer also get better value for money, if more people can be supported in their own homes with the least restrictive option that maximises their independence.
- 2.5 The Council also recognises the emerging and changing need for more specialist residential care, particularly for people living with dementia, alongside a new model of intermediate care, including in a bed-based setting. Intermediate care describes a range of multi-disciplinary integrated short-term health and social care services that support people to be as independent as possible, supporting faster recovery from illness, preventing unnecessary hospital admissions and assisting timely discharge from hospital.

- 2.6 The Council has now invested in excess of £1.2m in capital and/or grant funding to establish three Extra Care Housing schemes in Ryedale. Ashfield Malton EPH was previously identified for replacement by Extra Care Housing as part of the Medium-Term Financial Strategy. However, the impact of COVID-19 and economic changes has delayed an immediate replacement, as has the search for suitable sites in Malton.
- 2.7 The Council remains committed to development of new Extra Care Housing in the Malton area.
- 2.8 In addition, the Council is looking at options to develop a network of Council-run residential Care Hubs across the County as part of a major longer-term refurbishment/replacement programme of our Elderly Person's Homes to enable delivery of more specialist residential care services. Proposals arising from this will be presented to Executive in due course. Consideration will be given to suitable location(s) for serving the Scarborough and coast, Vale of Pickering and Vale of York localities as part of this work.
- 2.9 Whilst we are committed to progressing the development of the new Extra Care Housing Scheme in the Malton area, and to bringing forward proposals for a longer-term refurbishment/replacement programme of a number of our remaining Elderly Person's Homes, concerns around the property condition at Ashfield Malton EPH, and associated health and safety implications, require earlier action. In the interim it is proposed that the existing service to residents at Ashfield Malton is re-located to 5 Whitby Road EPH in Pickering. Investment has been committed to make improvements at 5 Whitby Road for people living with dementia.
- 2.10 The council-run Cauwood day service for people with learning disabilities, also situated on the Ashfield Malton site, is not part of this report.

### **3.0 BACKGROUND**

- 3.1 Ashfield Malton EPH was previously identified for replacement by Extra Care Housing as part of the Medium-Term Financial Strategy. However, the impact of COVID-19 and economic changes has delayed an immediate replacement, as has the search for suitable sites in Malton.
- 3.2 Needs analysis commissioned through Housing Research indicates a shortfall of supported accommodation for older people in the Malton catchment area by 2030. Housing Research is an external consultancy organisation which specialises in market analysis for specialist and supported housing. Evidence also shows that there is significant demand in the Ryedale area for supported accommodation for working age adults with a range of care and support needs, as well as residential care for people with more specialist care needs including people living with dementia and, also, for bed-based provision to support hospital discharge and hospital admission avoidance.
- 3.3 The Council is also looking at options to develop a network of residential Care Hubs across the County as part of a longer-term refurbishment/replacement programme of a number of our remaining Elderly Person's Homes to enable delivery of more specialist residential care services. Consideration will be given to suitable location(s) for serving the Scarborough and coast, Vale of Pickering and Vale of York localities as part of this work.
- 3.4 There are significant health and safety issues linked to the property condition of Ashfield (Malton) which severely limit the ability of the service to meet need for residential care in Malton. The property requires significant investment to support the continued delivery of social care services from the site. Whilst the service is currently home to 12 residents, it is difficult to justify the level of ongoing expenditure that is required to keep Ashfield Malton

operational and the building's design, fabric and layout present significant challenges to any large-scale refurbishment, meaning it would not be possible to achieve an appropriate environment for future models of care.

- 3.5 Admissions to the home are currently being managed significantly below full capacity to maintain the current occupancy level as required by the updated fire risk assessment, which defines the safe staffing ratios required to mitigate current fire safety risks. Quality and risk management arrangements are in place at the service ensuring the residents are safe and having their care and support needs fully met within the service. Additional night staff are currently in post to ensure safe management of the risks at current occupancy levels only. Increasing occupancy levels would require additional staff, which would present challenges both in terms of recruitment and budget, with additional agency costs being incurred to meet the ratios set by the Care Quality Commission as the regulator for adult social care provision. For this reason, current capacity at Ashfield Malton is fixed with no ability to support further admissions above this capacity.
- 3.6 The Council remains committed to delivery of Extra Care Housing in the Malton area, with delivery timescales having been previously linked to Ashfield Malton EPH. Whilst it is anticipated that the service will still be re-provided through delivery of Extra Care Housing in due course, it should be noted that timescales for delivery are not in line with the proposed re-configuration of current services. In the interim it is proposed that the existing residential services within Ashfield Malton should be moved to 5 Whitby Road EPH in Pickering and that Ashfield Malton residents should be offered a new home at Whitby Road, subject to updated assessments of their care needs. The Council has already committed investment at 5 Whitby Road to improve the environment for people living with dementia.

## **4.0 ISSUES FOR CONSIDERATION**

### **4.1 Extra Care Housing Development**

- 4.1.1 The Council has invested in excess of £1.2m in capital and/or grant funding to establish three Extra Care Housing schemes in the Ryedale area. There are now five established Extra Care Housing schemes in the Vale of York locality, three of which are close to Malton. The three nearby schemes are located in Helmsley, Pickering and Norton and in total comprise of 283 units of accommodation. The nearest Extra Care Housing scheme currently is Deansfield Court in Norton.
- 4.1.2 The Council's investment in Extra Care responds to the emerging needs and wishes of the community to live as independently as possible in their own homes into later life and is also in line with our strategic ambitions to reduce reliance on residential care and deliver on a true home first approach across North Yorkshire.
- 4.1.3 A fourth Extra Care Housing development is proposed in Ryedale. Re-development on the Ashfield Malton site is one option identified to progress this. Alternative options remain under discussion with corporate colleagues and Housing and Property teams. Further needs analysis was commissioned in 2020 through Housing Research, who have completed similar work for all proposed schemes on the Extra Care procurement framework. This research indicated a shortfall of supported accommodation for older people in the Malton catchment by 2030. It is proposed that a new Malton Extra Care Housing Scheme would deliver a bespoke care and support model that can support people with a higher level of need than traditional ECH provision, including people living with dementia.

- 4.1.4 The development of Extra Care would be beneficial to Malton. A development would also complete the current Ryedale chapter of the Extra Care programme.
- 4.1.5 Extra Care development is currently very challenging, with construction sector inflation running at high levels which is affecting some of the built-in assumptions around development which often involves significant investment from developers, local authorities and other funders such as Homes England. Whilst levels of demand would support a scheme in the area, until this is tested through a procurement exercise it is not possible to fully confirm whether a scheme can be delivered.
- 4.1.6 Market engagement and public engagement activity will be undertaken in respect of the Extra Care Housing development. Procurement activity would be subject to further consideration and approval by Executive Members approval, a procurement could be delivered within six months.

## **4.2 Care Provider Services Transformation**

- 4.2.1 Transformation of the services offer delivered by Care Provider Services (CPS) forms a part of the wider HAS Transformation Plan and the aim to both modernise services and to reduce care costs to the Council to levels that are affordable in the medium to longer term. The vision of the CPS transformation programme is:
- To transform the Council's in-house Care Provider Services provision to focus on delivering specialist and time critical care that responds to locality need.
  - To increase value for money and achieve savings for the Council through reformed in-house care services.
  - To maintain and establish reputation of in-house care services as a provider of high quality care and accommodation.
  - To ensure services are commercially viable, adequately resourced and have the capabilities to support resilience in local care markets.
- 4.2.2 The transformation programme includes working with corporate colleagues to review the state of the buildings that currently house the Council's remaining in-house care homes and to bring forward options for refurbishment or replacement in the medium to longer term.
- 4.2.3 As part of the transformation programme, the Council is looking at options to develop a network of residential Care Hubs across the County as part of a longer-term refurbishment/replacement programme of a number of our remaining Elderly Person's Homes to enable delivery of more specialist residential care services. Further work is required to identify the best value means of achieving this aim, either through refurbishment of existing buildings or some replacement/new builds. To support the business case, a cross-council estate review has been undertaken alongside market analysis and demand modelling to inform development of the service and staffing model, and subsequent revenue model. Consideration will be given to suitable location(s) for serving the Scarborough and coast, Vale of Pickering and Vale of York localities as part of this work.
- 4.2.4 This development is separate, but linked to, plans for Extra Care facilities across North Yorkshire.
- 4.2.5 The CPS transformation programme will also bring forward a review of in-house Day Services & Short Breaks provision to inform the development of our complex care offer. This is proposed to take place later in 2024/25.

### **4.3 Other Care Market Developments**

- 4.3.1 The Council also re-procured the Adult Social Care Approved Provider Lists in 2022. These are pre-approved lists of providers who have demonstrated their ability to meet the minimum required standards, as defined by new outcomes-focussed service specifications and a standards and outcomes framework, to deliver adult social care services, across four service areas; Residential & Nursing Care, Home-Based Support, Community-Based Support and Supported Living.
- 4.3.2 The procurement supported the sustainability of the care market through the ability to provide new rates for the delivery of care, and has also attracted new providers into the area, as well as supported existing providers to expand their services. The Council has injected significant additional funding in recent years into the Adult Social Care budget to support increased costs of care within the care market. Malton has a fairly stable and resilient home-based support market, having seen just one provider exit the market and one new provider enter the market over the last two years.
- 4.3.3 The Council has also undertaken targeted work with home based and community support providers in the Ryedale areas to develop collaborative and more sustainable approaches to meeting needs in the more rural communities within the locality.
- 4.3.4 There is demand in the Malton and wider Vale of York area for residential care for people with more specialist residential care needs including people living with dementia, including bed-based provision to support hospital discharge and admission avoidance. The current staffing model and capacity, alongside the site and property condition, at Ashfield Malton is not able to support this level of need. The Council currently commissions independent sector provision to respond to this need through the delivery of intermediate care in collaboration with community health teams. Intermediate care services provide a range of integrated services to promote faster recovery from illness, prevent unnecessary hospital admission and/or premature admission to long-term residential care, support timely discharge from hospital and maximise independent living. Intermediate care services are usually time-limited and can be bed-based or home-based. The development of a Care Hub in the Vale of York would further meet demand in this area. The Care Hub model is based on learning from Station View EPH in Harrogate; another of the Council's in-house care settings, which has established itself as a core part of the local system, focussed on prevention – adding short-term capacity through rehabilitation and respite that has been proven to have a positive effect on people's long term care needs.
- 4.3.5 There are nine alternative residential care homes in the former Ryedale district area. Occupancy is generally high across this provision; running at an average of 90%. This is in line with average occupancy levels for residential care across North Yorkshire which also average at 90%. Based on the low number of admissions to Ashfield Malton over the last few years,- approximately six people per year - it is anticipated that there would be sufficient local supply to meet this need in the interim, pending development of new services.

### **4.4 Ashfield Malton Issues**

#### **4.4.1 Demand & Capacity**

- 4.4.1.1 Ashfield Malton is a 31-bed residential care home based near Malton town centre. There have been varying levels of restrictions on permanent admissions to the service for a number of years, largely owing to risks associated with the property condition alongside workforce recruitment challenges.

- 4.4.1.2 As at the end of June 2024, there were just 12 remaining permanent residents within the home. Admissions to the home are currently being managed to maintain the current occupancy level as required by the updated fire risk assessment, which defines the safe staffing ratios required to mitigate current fire safety risks. Additional night staff are currently in post to safely manage the risks at current occupancy levels only. Increasing occupancy levels would require additional staff, which would present challenges both in terms of recruitment and budget, with additional agency costs being incurred to meet the ratios set by the Care Quality Commission as the regulator for adult social care provision. For this reason, current capacity at Ashfield Malton is fixed with no ability to support further admissions above this capacity.
- 4.4.1.3 Analysis of referral and admission data for Ashfield Malton shows limited demand for the service over the last three years. Between January 2020 – January 2024, there were a total of 41 admissions to the service. Only 18 of these admissions were permanent admissions.
- 4.4.1.4 Discharge to Assess beds were previously in place at Ashfield Malton, funded by the Humber and North Yorkshire NHS Integrated Care Board (ICB). However, these were decommissioned last Summer. This was owing to a range of factors, including lack of demand for the level of care able to be delivered at Ashfield Malton, limitations placed on admissions by the environment and a lack of availability of NHS therapy support.
- 4.4.1.5 Like some of our other EPHs, Ashfield Malton has historically provided care to people with relatively low-level residential care needs, for which there is a declining need locally. A well-embedded Home First approach in the locality and across North Yorkshire, further supported by Extra Care Housing developments in other nearby areas means that alternative services for people with this level of care need are available which enable people to remain at home and more independent for longer.
- 4.4.1.6 The current service model at Ashfield Malton, coupled with the building limitations, means that more specialist residential care cannot and could not be supported at Ashfield Malton. Ashfield Malton currently has no ceiling hoists throughout and no en-suite facilities. Bedrooms are too small for hospital profiling beds or hoists and bathrooms are poorly laid out making accessibility challenging for those with mobility needs. The design, fabric and layout of the building present significant challenges to any adaptations or large-scale refurbishment, meaning it would not be possible to achieve an appropriate environment for future models of care.

#### **4.4.2 Property Condition**

- 4.4.2.1 Ashfield Elderly Persons Home in Malton is a detached 4 storey solid stone traditionally constructed building, with a two-storey brick extension to the rear, the main building was built pre -1919. The premises is set within large open grounds sharing aspects of the site such as the driveway with Cauwood, Learning Disability Day Centre, and the North Yorkshire Ambulance Service, with Council premises, Ryedale House, situated on the wider grounds.
- 4.4.2.2 The Ashfield Malton site would require significant investment to support the continued delivery of social care services from the site if it is to remain open. Average annual maintenance costs over the last five years at Ashfield Malton are £87,421 per annum, and it is anticipated that this will continue to escalate with a significant failure of some part of the building or infrastructure increasingly likely over time which would potentially necessitate a less planned conclusion to the use of the building. Maintenance spend for 2023/24 totalled £128,017. Increased spend this financial year is largely owing to required remedial works to the fire alarm and roof repairs and other work required as a result of major water leaks at the property.

4.4.2.3 The latest Condition Report for Ashfield Malton was undertaken in January 2023. This indicated that maintenance work to the value of £2,123,461 would be required over the next three-to-five years to maintain safe standards. This sum relates entirely to the ongoing provision of the current EPH service, rather than any potential service improvement works, such as to enable a more specialist service offer or introduction of en-suite rooms.

4.4.2.4 In addition to the above, as part of a comprehensive EPH estate review, health and safety and compliance reviews have also been undertaken at Ashfield Malton. Additional operational risk mitigations are currently in place to enable the continued safe operation of services including provision of additional night staff and restrictions on admissions to ensure safe evacuation in the event of a fire. However, these come at a significant additional cost above base budget and are not sustainable or viable in the medium-to-long term. Property Services have advised that should the site remain operational beyond this calendar year, these current arrangements are not viable.

#### **4.4.3 Care Quality Commission Inspection Outcomes**

4.4.3.1 The service at Ashfield Malton has been rated 'requires improvement' by the Care Quality Commission for the last two consecutive inspections in April 2022 and April 2023. The inspection findings included some aspects of the safety of the environment, linked to window safety. The issues relating to window restrictors and glazing have since been rectified. This was a breach of regulation 12 (Safe care and treatment) of the Health and Social Care Act 2008 (Regulated Activities) Regulations 2014. Enough improvement had been made at the 2023 inspection and the service was no longer in potential breach of regulation 12.

#### **4.5 Impact on people**

4.5.1 If the proposals outlined in this report are approved, Ashfield Malton will stop providing current services from late Autumn 2024 with the remaining residents supported to move to alternative residential care homes. The assessment of residential care provision in the locality indicates that, whilst capacity is limited, there would be capacity to meet the needs of the remaining residents, including within the Council's in-house provision at 5 Whitby Road in Pickering, if appropriate. Investment has been committed to make improvements at 5 Whitby Road for people living with dementia.

4.5.2 A collaborative approach will be taken to understand people's needs and preferences to ensure suitable alternative homes are identified for the 12 residents at Ashfield Malton, promoting choice and taking account of friendships alongside personal and social needs. All residents will be offered a move to 5 Whitby Road in Pickering, where appropriate to meet their ongoing care needs. All local Extra Care Housing schemes are currently fully occupied. However should the proposals set out in this paper be agreed by Executive, and following consultation with the residents of Ashfield Malton, should any wish to apply for Deansfield Court then, as any flats became empty, people can be prioritised for allocation.

4.5.3 Counselling and/or advocacy and additional support will be made available to people demonstrating signs and symptoms of stress related to the closure.

#### **5.0 CONSULTATION UNDERTAKEN AND RESPONSES**

5.1 It is recognised that changes to services for the current residents of Ashfield Malton has the potential to cause distress to people and their families and/or carers. Subject to Executive approval, sensitive consultation will be undertaken with people and their families prior to the closure, working closely with Locality Care and Support Teams to ensure alternative care and support is identified that meets people's needs and wishes. Consultation will also take

place with Ashfield Malton staff and their union representatives – outlined in section 13 of this report.

5.2 It is also recognised that there will need to be sensitive communication with the local community. A clear Communication Strategy will be developed and implemented. This will include communication and engagement with the local Parish Councils, and a local public information and engagement event(s).

5.3 Formal market and public consultation will also be undertaken as part of the procurement exercise for a new Extra Care Housing scheme in the Malton area, and as part of the wider development work to deliver supported accommodation.

## **6.0 CONTRIBUTION TO COUNCIL PRIORITIES**

6.1 The Council's ambitions to develop and embed *home first* approaches that support people to remain independent in their own homes for longer and reduce reliance on residential care are well documented. These ambitions are in line with the Council's intentions as set out in the Council Plan 2024 - 28 and set out within the Health and Adult Services Plan 22 – 25 as well as the Council's Market Position Statement.

## **7.0 IMPACT ON OTHER SERVICES/ORGANISATIONS**

7.1 Assessment of the local care market in Malton and Pickering indicates that there is capacity to meet future needs of the local community through the care market developments and interventions outlined at section 4.

## **8.0 FINANCIAL IMPLICATIONS**

8.1 Replacement of Ashfield Malton has an allocated saving of £160,000 within the Council's Medium Term Financial Strategy. Considering the proposals to re-configure the Council's care provision in Malton and Pickering alongside proposals for extra care, there is potential to achieve increased recurrent savings, but these are yet to be determined. Initial savings will be achieved by the closure of the home in late Autumn 2024 which will meet this target.

8.2 A procurement exercise will determine the capital costs and therefore the value for money test for a new Extra Care facility. At this stage these are unknown and therefore a further decision will be required by Executive to determine whether or not to proceed with this aspect.

8.3 Following the closure of the service, the Ashfield Malton site will be handed back to Corporate Property Services who will secure the site, and whilst the future of the site is determined in order to prevent and deter the risk of vandalism at the site. There will be a one-off corporate cost of securing the site.

## **9.0 LEGAL IMPLICATIONS**

9.1 Section 5 of the Care Act 2014 places a duty on the local authority to promote diversity and quality in the provision of services. It must do this by "ensuring that any person in its area wishing to access services in the market- (a) has a variety of providers to choose from who (taken together) provide a variety of services (b) has a variety of high quality services to choose from and (c) has sufficient information to make an informed decision about how to meet the needs in question".

9.2 The Care and Support Statutory Guidance (CASSG) states at paragraph 4.2 – "The ambition is for local authorities to influence and drive the pace of change for their whole



care market, leading to a sustainable and diverse range of care and support providers, continuously improving quality and choice, and delivering better, innovative and cost effective outcomes that promote the wellbeing of people who need care and support”.

- 9.3 The CASSG emphasises the duty upon the local authority to promote quality and that it must have regard to ensuring the continuous improvement of a diverse range of high quality and appropriate services (paragraph 4.21 of CASSG). The local authority should also however commission services having regard to the cost effectiveness and value for money that the services offer for public funds (paragraph 4.27 of CASSG).
- 9.4 The Care Act 2014 imposes a general duty on local authorities to promote an individual’s well-being (Section 1).
- 9.5 An assessment of a person’s needs must be carried out where it appears to the local authority that a person may have needs for care and support (Section 18). Section 8 of the Care Act provides examples of different ways that a local authority may meet needs where a person is assessed as having eligible care and support needs under section 18 which includes “accommodation in a care home or premises of some other type”. Prior to any individual moving accommodation, their needs should be reviewed. In offering alternative accommodation, the local authority should have regard to the Care and Support and After-care (Choice of Accommodation) Regulations 2014.
- 9.6 With regard to the consultation process, in accordance with the principles set out in the case of R v London Borough of Brent ex parte Gunning [1985], consultation must take place when proposals are still at a formative stage. There must be sufficient information to enable those affected to make an informed decision regarding how their care and support needs are met in the future. Sufficient time should be given to allow sufficient opportunity for individuals to participate. Any responses received as part of the consultation process must be given due consideration and there should be evidence that consultations responses were taken into account in the decision-making process.
- 9.7 In accordance with the Mental Capacity Act 2005, for any person affected by the proposals who lacks capacity in relation to their care and support and residence, it is necessary to ensure that any person with Lasting Power of Attorney or Deputyship for Health and Welfare is consulted to enable a decision to be made regarding the person’s care, support and residence in accordance with the person’s best interests.
- 9.8 Article 8 of the Human Rights Act 1998 protects an individual’s right to respect for private and family life. The implementation of the recommendations in this report will impact the Article 8 rights of those affected. In pursuing the recommendations therefore, the local authority must be careful to balance the interests of the individuals affected and the community as a whole.
- 9.9 The local authority must ensure that it complies with the Public Sector Equality duty in s.149 Equality Act 2010. An Equality Impact Assessment of the proposals is therefore required to evidence that it has had due regard to the various equality considerations to avoid unlawful discrimination.

## **10.0 EQUALITIES IMPLICATIONS**

- 10.1 Consideration has been given to the potential for any equality impacts arising from the proposed re-configuration of services. The Equality Impact Assessment is attached at Appendix B.

## **11.0 CLIMATE CHANGE IMPLICATIONS**

11.1 A climate change impact assessment has been completed and is attached at Appendix C. A further assessment will be undertaken by Corporate Property Services following handover of the site to inform future options for the site. There will also be further opportunities for improvements as part of the wider adult social care transformation programme, including opportunities as part of the transformation of the Council's in-house care provision.

## **12.0 RISK MANAGEMENT IMPLICATIONS**

12.1 A detailed initial risk assessment has been included at Appendix A

## **13.0 HUMAN RESOURCES IMPLICATIONS**

13.1 There are currently 45 established staff at Ashfield Malton, including the Registered Manager, Deputy Manager and non-care staff. All staff have been briefed of the proposals outlined in this report in advance of its publication. Clear communications and sensitive consultation with remaining Ashfield Malton staff team would be undertaken, supported and led by HR, if recommendations are approved.

13.2 As part of the staff consultation, wherever possible, the staff team from Ashfield Malton will be offered alternative roles including roles at 5 Whitby Road EPH or within other in-house care services, including the community reablement service where there are current vacancies. The preferred option is to retain as many staff as possible within the Council's Care Provider Services, however there is the potential for redundancies.

## **14.0 REASONS FOR RECOMMENDATIONS**

14.1 The changing needs of people requiring care and support alongside the Council's ambitions to further develop our home first approach to achieving better outcomes for people through supporting people in their own home wherever possible requires alternative care and support options for people to those traditionally delivered in residential care.

14.2 Proposed longer-term developments of new Extra Care Housing in the Malton area and specialist Care Hubs in the wider Vale of York areas will deliver more favourable and personalised alternative support options for people to meet demand, both now and in the future.

14.3 The current operational position at Ashfield Malton indicates that it is not viable to continue to deliver services from the site until new Extra Care Housing is developed. It is, therefore, recommended that Ashfield Malton ceases to deliver services from Autumn 2024, replacing these services by concentrating the council's residential provision at 5 Whitby Road in Pickering.

## **15.0 RECOMMENDATION(S)**

i) That Executive notes the ongoing work to support the development of the care market and care services in the Malton area to meet the emerging and changing needs of the locality

ii) That Executive approves the intention to re-configure the Council-run care homes in Malton and Pickering whilst further developments are progressed and to consolidate residential services at the 5 Whitby Road Pickering location and, once all Ashfield Malton residents have new homes, to close Ashfield Malton.

## **APPENDICES:**

Appendix A – Initial Risk Assessment  
Appendix B – Equalities Impact Assessment  
Appendix C – Climate Change Impact Assessment

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