

Climate change impact assessment

The purpose of this assessment is to help us understand the likely impacts of our decisions on the environment of North Yorkshire and on our aspiration to achieve net carbon neutrality by 2030, or as close to that date as possible. The intention is to mitigate negative effects and identify projects which will have positive effects.

This document should be completed in consultation with the supporting guidance. The final document will be published as part of the decision making process and should be written in Plain English.

If you have any additional queries which are not covered by the guidance please email climatechange@northyorks.gov.uk

Version 2: amended 11 August 2021

Please note: You may not need to undertake this assessment if your proposal will be subject to any of the following:

Planning Permission
Environmental Impact Assessment
Strategic Environmental Assessment

However, you will still need to summarise your findings in the summary section of the form below.

Please contact climatechange@northyorks.gov.uk for advice.

Title of proposal	Council-run care homes in Malton and Pickering
Brief description of proposal	<p>The report sets out the ongoing risks and challenges faced in maintaining operational delivery of older people's residential care at Ashfield Malton Elderly Person's Home, and proposes re-configuration of in-house care provision in Malton and Pickering areas to better manage this.</p> <p>The proposal includes:</p> <ul style="list-style-type: none">▪ ceasing delivery of services at Ashfield Elderly Person's Home (EPH) in Malton, due to issues related to property condition; and▪ replacing these services by concentrating the council's residential provision at 5 Whitby Road in Pickering.

Directorate	Health and Adult Services
Service area	Service Development
Lead officer	Hannah Brown
Names and roles of other people involved in carrying out the impact assessment	Ben Kirkhope – Service Development Officer Fiona Protheroe – Climate Change Business Partner
Date impact assessment started	30/04/2024

Options appraisal

Were any other options considered in trying to achieve the aim of this project? If so, please give brief details and explain why alternative options were not progressed.

The option to invest in the capital maintenance requirements at Ashfield Malton has been discounted. It is difficult to justify the level of ongoing expenditure that is required to keep Ashfield Malton operational and the building's design, fabric and layout present significant challenges to any adaptations or large-scale refurbishment, meaning it would not be possible to achieve an appropriate environment for future models of care. Analysis of referral and admission data for Ashfield Malton shows limited demand for the service over the last three years. The service has historically provided care to people with relatively low-level residential care needs, for which there is a declining need locally.

What impact will this proposal have on council budgets? Will it be cost neutral, have increased cost or reduce costs?

Please explain briefly why this will be the result, detailing estimated savings or costs where this is possible.

Replacement of Ashfield Malton has an allocated saving of £160,000 within the Council's Medium Term Financial Strategy. Considering the proposals to re-configure the Council's care provision in Malton and Pickering alongside proposals for extra care, there is potential to achieve increased recurrent savings but these are yet to be determined. Initial savings will be achieved by the closure of the home in late Autumn 2024 which will contribute to this target.

A procurement exercise will determine the capital costs and therefore the value for money test for a new Extra Care facility. At this stage these are unknown and therefore a further decision will be required by Executive to determine whether or not to proceed with this aspect.

The current overall budget position for the site and service is impacted by the ongoing property maintenance required to maintain a safe service. The total spend for 2023/24 on maintenance was £128,017. The latest Condition Report for Ashfield Malton was undertaken in January 2023. This indicated that maintenance work to the value of £2,123,461 would be required over the next three-to-five years to maintain safe standards.

Following the closure of the service, the Ashfield Malton site will be handed back to Corporate Property Services who will secure the site, and whilst the future of the site is determined in order to prevent and deter the risk of vandalism at the site. There will be a one-off corporate cost of securing the site.

<p>How will this proposal impact on the environment?</p> <p>N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.</p>	<p>Positive impact (Place a X in the box below where relevant)</p>	<p>No impact (Place a X in the box below where relevant)</p>	<p>Negative impact (Place a X in the box below where relevant)</p>	<p>Explain why will it have this effect and over what timescale?</p> <p>Where possible/relevant please include:</p> <ul style="list-style-type: none"> • Changes over and above business as usual • Evidence or measurement of effect • Figures for CO₂e • Links to relevant documents 	<p>Explain how you plan to mitigate any negative impacts.</p>	<p>Explain how you plan to improve any positive outcomes as far as possible.</p>	
<p>Minimise greenhouse gas emissions e.g. reducing emissions from travel, increasing energy efficiencies etc.</p>	<p>Emissions from travel</p>			<p>X</p>	<p>The current staff team at Ashfield Malton live across the Ryedale area; and some travel into work. Some staff do live in Malton or within close proximity, however the net position in terms of required travel is likely to be neutral overall. It is also difficult to estimate the impact on travel for residents' families in visiting their loved on in an alternative setting, as it is likely people will move to different alternative residential care settings across the Ryedale locality to best meet their needs and wishes, and it is likely family members and friends who visit will also travel from various locations.</p>	<p>There is a regular bus route from Malton to Pickering, and other local towns and villages, which would be promoted for staff and family members.</p> <p>If the approval for replacement goes ahead, this will be able to be measured by tracking where current residents move to and how this impacts on the organisation of their care and support plans, as well as impact on staff</p>	

<p>How will this proposal impact on the environment?</p> <p>N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.</p>	<p>Positive impact (Place a X in the box below where relevant)</p>	<p>No impact (Place a X in the box below where relevant)</p>	<p>Negative impact (Place a X in the box below where relevant)</p>	<p>Explain why will it have this effect and over what timescale?</p> <p>Where possible/relevant please include:</p> <ul style="list-style-type: none"> • Changes over and above business as usual • Evidence or measurement of effect • Figures for CO₂e • Links to relevant documents 	<p>Explain how you plan to mitigate any negative impacts.</p>	<p>Explain how you plan to improve any positive outcomes as far as possible.</p>
					<p>travel subject to the outcomes of the staff consultation.</p>	
Emissions from construction	X			<p>No further maintenance would take place at Ashfield Malton if the replacement went ahead therefore there would be no immediate increase in emissions from construction. Likely decrease in emissions in the short term due to the inefficient building no longer being in use. 5 Whitby Road is currently undergoing some modernisation works.</p>		
Emissions from running of buildings	X			<p>Likely decrease in emissions in the short term due to the inefficient building no longer being in use.</p> <p>Ashfield Malton has less than 50% of beds occupied, and therefore the efficiency of heating the building is very low.</p>		<p>5 Whitby Road is currently undergoing some modernisation. As part of this the efficiency of the building will be improved.</p>

<p>How will this proposal impact on the environment?</p> <p>N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.</p>	Positive impact (Place a X in the box below where relevant)	No impact (Place a X in the box below where relevant)	Negative impact (Place a X in the box below where relevant)	<p>Explain why will it have this effect and over what timescale?</p> <p>Where possible/relevant please include:</p> <ul style="list-style-type: none"> • Changes over and above business as usual • Evidence or measurement of effect • Figures for CO₂e • Links to relevant documents 	<p>Explain how you plan to mitigate any negative impacts.</p>	<p>Explain how you plan to improve any positive outcomes as far as possible.</p>	
	Emissions from data storage		X		Data and information still stored where appropriate; no change.		
	Other						
<p>Minimise waste: Reduce, reuse, recycle and compost e.g. reducing use of single use plastic</p>		X			<p>In the short term there will be some items that will need to be removed from the building (i.e. furniture, IT systems, office equipment). Where possible this will be recycled and reutilised in other NYC services, including other EPHs. However, there will be a reduction in waste produced from the residents that are currently living at Ashfield Malton. If this property is returned to Corporate Property Services, this impact is likely to change depending on future decisions around the site.</p>		<p>Where possible items removed from Ashfield Malton will be recycled and reutilised in other NYC services, including other EPHs.</p> <p>Further CCIA to be completed as part of future decision-making on future use of the site.</p>
<p>Reduce water consumption</p>		X			<p>Currently, less residents at the EPH mean operating below capacity. If the replacement</p>		

<p>How will this proposal impact on the environment?</p> <p>N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.</p>	<p>Positive impact (Place a X in the box below where relevant)</p>	<p>No impact (Place a X in the box below where relevant)</p>	<p>Negative impact (Place a X in the box below where relevant)</p>	<p>Explain why will it have this effect and over what timescale?</p> <p>Where possible/relevant please include:</p> <ul style="list-style-type: none"> • Changes over and above business as usual • Evidence or measurement of effect • Figures for CO₂e • Links to relevant documents 	<p>Explain how you plan to mitigate any negative impacts.</p>	<p>Explain how you plan to improve any positive outcomes as far as possible.</p>
				<p>takes place, the water consumption will transfer to alternative residential care homes in the area.</p>		
<p>Minimise pollution (including air, land, water, light and noise)</p>	X			<p>Reduction of traffic, light and noise pollution at the site. Urban structure will remain, therefore is not advantageous for the ecology of the land</p>		
<p>Ensure resilience to the effects of climate change e.g. reducing flood risk, mitigating effects of drier, hotter summers</p>		X		<p>In the short-term term, the closure of the home will result in no impact for the resilience of the local area. Future decisions will define whether this will become a positive or negative impact – i.e. land use, increase in biodiversity in the area/ new development on the site, local topography, etc.</p>		<p>Reliant on future decisions and priorities for this to be a positive impact on local flora and fauna, biodiversity and improving resilience in the local area from adverse/ extreme weather events.</p> <p>Further CCIA to be completed as part of future decision-making on future use of the site.</p>

<p>How will this proposal impact on the environment?</p> <p>N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.</p>	<p>Positive impact (Place a X in the box below where relevant)</p>	<p>No impact (Place a X in the box below where relevant)</p>	<p>Negative impact (Place a X in the box below where relevant)</p>	<p>Explain why will it have this effect and over what timescale?</p> <p>Where possible/relevant please include:</p> <ul style="list-style-type: none"> • Changes over and above business as usual • Evidence or measurement of effect • Figures for CO₂e • Links to relevant documents 	<p>Explain how you plan to mitigate any negative impacts.</p>	<p>Explain how you plan to improve any positive outcomes as far as possible.</p>
<p>Enhance conservation and wildlife</p>		<p>X</p>		<p>Urban structure and concrete base will remain. In the immediate term no impact.</p>		
<p>Safeguard the distinctive characteristics, features and special qualities of North Yorkshire's landscape</p>		<p>X</p>		<p>The current building design does align with the local vernacular and character of the surrounding area. This will be taken into account in future decision-making related to the building and site.</p>		<p>Further CCIA to be completed as part of future decision-making on future use of the site.</p>
<p>Other (please state below)</p>						

<p>Are there any recognised good practice environmental standards in relation to this proposal? If so, please detail how this proposal meets those standards.</p>
<p>The Ashfield Malton site would require significant investment to support the continued safe delivery of social care services from the site if it was to remain open. Average annual maintenance costs over the last five years at Ashfield Malton are £87,421 per annum, and it is anticipated that this will continue to escalate with a significant failure of some part of the building or infrastructure increasingly likely over time which would potentially necessitate a less planned conclusion to the use of the building. The latest Condition Report for Ashfield Malton was undertaken in January 2023, this indicated that maintenance work to</p>

the value of £2,123,461 would be required over the next three-to-five years to maintain safe standards. The energy efficiency rating of Ashfield Malton is currently at C – 72. The lowest minimum requirement set by national government for suitable accommodation is D, which ranges from 76 to 100. It is reasonable to expect the trajectory of Ashfield Malton’s energy efficiency to decrease given the age of the building and significant under-occupancy, which will have a further impact on maintenance costs in the future. See guidance at [Display Energy Certificates and advisory reports for public buildings - GOV.UK \(www.gov.uk\)](https://www.gov.uk/guidance/display-energy-certificates-and-advisory-reports-for-public-buildings)

Whilst Ashfield Malton currently meets the relevant standards for residential care, the current building design restricts the potential for further best practice to take place particularly in relation to dementia friendly design, and adaptation of the environment to meet best practice in supporting people living with a range of other care and support needs. Examples of best practice include:

[NICE | The National Institute for Health and Care Excellence](https://www.nice.org.uk/about/who-we-are/our-partners/nice-partners/nice-partners-the-national-institute-for-health-and-care-excellence)
[NHS England » \(HBN 08-02\) Dementia-friendly Health and Social Care Environments](https://www.nhs.uk/health-and-care-excellence/hbn-08-02-dementia-friendly-health-and-social-care-environments)

The Dementia Good Practice Guide and the Design and Ethos Guide which are standard documentation included in Extra Care Housing developments include guidance on environmental best practice and building design requirements such as energy efficiency.

The Council has already committed investment at 5 Whitby Road to make improvements for people living with dementia, using good practice guidance.

Summary *Summarise the findings of your impact assessment, including impacts, the recommendation in relation to addressing impacts, including any legal advice, and next steps. This summary should be used as part of the report to the decision maker.*

If this proposal is approved for the replacement of Ashfield Malton with concentration of services at 5 Whitby Road in Pickering, there may be initial increases in the negative impact on waste, which will be mitigated by recycling and reusing as many items as possible. The overall impact is deemed positive given the inefficiency and condition of the Ashfield Malton site and premises, and the proposal to concentrate replacement provision at one of our alternative existing in-house care homes.

This CCIA is specifically in relation to the closure of Ashfield Malton and concentration of services at 5 Whitby Road, alongside the supported move of people to alternative appropriate settings and handing the site back to Corporate Property Services. Overall, as outlined in this report, once the closure is complete, there will be a net positive impact on emissions and the environment.

Sign off section

This climate change impact assessment was completed by:

Name	Ben Kirkhope
Job title	Service Development Officer
Service area	Service Development
Directorate	Health and Adult Services
Signature	
Completion date	

Authorised by relevant Assistant Director (signature): 

Date: 04/07/2024