#### **North Yorkshire Council**

# Harrogate and Knaresborough Area Constituency Committee 12 September 2024

## **Harrogate and Knaresborough Active Travel Updates**

## **Report of Corporate Director of Environment**

#### 1.0 PURPOSE OF THE REPORT

1.1 To advise the Committee of progress to date on the delivery of Active Travel schemes within Harrogate and Knaresborough,

## 2.0 UPDATE REQUEST

2.1 Following an officer presentation at the 24 May 2024 Harrogate and Knaresborough Constituency committee members requested a further detailed update regarding the Active Travel schemes in progress across Harrogate and Knaresborough. Councillors had requested further details regarding the individual project timescales final delivery dates. Further details of expected delivery dates and associated budgets available can be found in Appendix A.

#### 3.0 OATLANDS AND WETHERBY ROAD CROSSINGS

- 3.1 The proposed crossing points are at the junctions of Slingsby Walk/Oatlands Drive and Slingsby Walk/Wetherby Road. Slingsby Walk is a key walking and cycling link on the Stray it is one of the only parts of the Stray where cycling is permitted at this present time. The existing crossing points are in need of improvement. Designs have been produced for a Tiger crossing on Oatlands Drive and a Toucan crossing on Wetherby Road.
- 3.2 Stray land is required to build the crossings to the appropriate standard. In accordance with the Stray Act, land must be dedicated as public open space in exchange for any Stray which is to be "enclosed".
- 3.3 An initial consultation was held between 25 April and 12 May 2024, asking the public to comment on both the crossing points and three land exchange options. As a result of this consultation, it was highlighted that one of the land exchange options was not suitable since this had already been dedicated as Public Open Space as part of the Empress Roundabout works previously. As such, a secondary consultation was held on land exchange options only, between 24 June and 14 July. Following the conclusion of this second consultation NYC officers are able to commence the land dedication legal process with the Duchy of Lancaster.
- 3.4 Separate to this, an application has been lodged to classify the Stray as common land. Legal advice on this matter was required, but in August 2024 it was confirmed that the highway scheme is to be considered under the applicable law in force at the time of the decision (i.e., The Stray Act 1985). As such the scheme can proceed, provided the land exchange process is adhered to. Works were paused whilst awaiting legal advice to avoid abortive work, however detailed design and Traffic Regulation Orders are now being progressed.

#### 4.0 HARLAND WAY

- 4.1 Resources were allocated by former Harrogate Borough Council (HBC) for the resurfacing of Harland Way between East Park Road, Spofforth and the outskirts of Wetherby. The route is approximately 3km long with surface conditions and widths varying. The current surface is unbound stone and it is proposed to replace this like for like, but to profile the surface to improve drainage. There are issues with vegetation overgrowing the extents of the path narrowing its effective width. Trees also overhang the path; these will require pruning to a height of around 3m to allow wagons to access and egress the path.
- 4.2 An initial site meeting was held with Area 6 Highways representatives, North Yorkshire Highways and Parks and grounds on the 26 July. It would be desirable to widen the path to the 3m required for shared use in line with the latest LTN 1/20 guidance, however it is not expected to be able to do this along the length of the path within the budget allocated. As such it is proposed to widen where there are pinch points only.

## 5.0 ACTIVE TRAVEL FUND (ATF) 2 – VICTORIA AVENUE

- 5.1 Consultants are currently working on the detailed design and expect to have this completed no later than October 2024. It is intended to deliver the pedestrian only scheme as soon as practicable, depending on the outcomes of the Traffic Regulation Order process. The works will be tendered through the civil engineering framework as soon as the detailed designs are completed. It is intended to commence works before the end of the financial year.
- 5.2 A potential phase two of the works is subject to additional funding being awarded, details of future funding opportunities to bid for are still unknown to date. A feasibility study for a central bi-directional cycle track is currently in development. If this appears viable it will be developed to a preliminary design/bid ready status, if a funding bid is successful this would be delivered in a second phase of works.

#### 6.0 BILTON CROSSING

6.1 This is a crossing point requested by cycle groups. Design was prepared and locals were consulted on this, safety issues were highlighted which prompted a Road Safety Assessment (RSA) to be completed. The RSA has been completed however due to staffing issues there have been delays in issuing the report. Upon receipt of the report any issues highlighted will need to be rectified, tender documents produced and passed to North Yorkshire Highways to program the works.

#### 7.0 KILLINGHALL GREENWAY BUILD OUT

7.1 A discussion has taken place with the local member regarding the proposal. An informal engagement exercise will take place with local residents and businesses in the area to advise them of the proposals. This has been delayed due to resource pressures and required allocation to the large highways' capital and active travel delivery. A timescale to ensure the engagement exercise is carried out before the end of September, with a view to proceeding with any necessary traffic regulation orders October to November has been agreed.

## 8.0 OTLEY ROAD SUSTAINABLE TRANSPORT MEASURES/NPIF

8.1 Following the decision by former NYCC BES Executive Members to re-allocate the remaining funding from the National Productivity Investment Fund (NPIF) to a package of 'Sustainable Transport Measures' for the West of Harrogate, design works for ten individual schemes have commenced and next steps for delivery have been identified.

- This is a package of ten separate projects each on their own timelines with varying consultation requirements.
- 8.2 <u>Cold Bath Road Signals Upgrades</u> Implementation of the signals upgrades does not require consultation. It is intended to link the signals at this junction with Pannal Ash Road.
  - The lead time between instructing design and site implementation is approximately 6 months. Design to be started in August 2024 potentially February 2025 delivery.
- 8.3 Otley Road Bus Stop Upgrades Site visits have been undertaken, Area 6 Highways team currently preparing a price for the works. This will determine how many new shelters/live update signs can be installed.

  Once this is confirmed engagement with residents can commence and a site walkover with the local councillor can be arranged. Works can then be ordered. Delivery timescale is dependent on lead times for live update signage and contractor availability.
- 8.4 <u>Cold Bath Road 20mph</u> Speed surveys are now complete, and discussions have been had with North Yorkshire Police. Traffic calming is required only on Cold Bath Road (between Otley Road and Queens Road) and Beech Grove. Remaining streets within the proposed 20mph zone already have low vehicle speeds and so a 20mph can be implemented with signage only. Consultation on the proposals/Traffic Regulation Orders (TRO) is anticipated to be during September October 2024. The TRO process timescales depends on whether objections are received.
- 8.5 Access Arrangements at Falcon Chiropractic Signals upgrade works to be completed in before end of 24/25 financial year. The bin location is to be amended at the same time. Raised table previously proposed on existing crossing is not required since vehicle speeds are already compliant with the existing 20mph zone.
- 8.6 <u>Crossing point Western Primary School</u> Design has been produced and TRO consultation will be in September/October.

  Implementation governed by TRO outcomes/legal/contractor availability.
- 8.7 <u>Improve Crossing point from PROW Green Lane Ashville College</u> Design has been produced and TRO consultation will be in September/October. Implementation governed by TRO outcomes/legal/contractor availability.
- 8.8 Review signing for cycle paths. This is linked to cycle priority work led by the transport planning team; delivery will be towards end of NPIF program.
- 8.9 <u>20mph Harrogate Grammar and surrounding</u> streets The design has been produced and TRO consultation will commence in September/October. The implementation is governed by TRO outcomes and resource availability of contractors.
- 8.10 <u>Cycle parking/improved public realm Cold Bath Road</u> Requires planning permission so delivery would be towards end of the overall NPIF program. Feasibility work is still ongoing.
- 8.11 Patching/resurfacing Rosset Cycle Path Vegetation cutting back/weed spraying complete July 2024. This will be delivered by North Yorkshire Highways in Quarter 2 of 2024.

#### 9.0 HTIP- HIGHWAYS TRANSPORTATION IMPROVEMENT PLAN

9.1 HTIP2 study report is currently being reviewed internally by officers for comment. Once the report has been reviewed the findings will be report back to members in autumn / winter.

#### 10.0 SCHEMES IN DEVELEPMENT

10.1 Bilton to Hornbeam Park - cycle route - Following sign off on 09 August 2024, approvals are now in place from the Corporate Director to spend £40k from the AC Development Fund to take the existing WSP feasibility designs up to a prelim design stage. There would also be a contribution from Active Travel England Capability funding – this is a 5km long route with a number of challenges and constraints. Officers and consultants are currently undertaking a scoping exercise to de-risk the scheme prior to investing £150k on developing this to bid ready status.

#### 11.0 A59 MISSING LINK

11.1 Following sign off on 09 August 2024 approvals are now in place from the AC and Corporate Director to spend £10k from the AC Development Fund to fund a feasibility study and a preliminary design for the 200m long missing section of cycle path on the A59 between Knaresborough and Harrogate golf club. Design works are currently ongoing to develop to bid ready status in anticipation of future funding pots announcement. Whilst design work is likely to take one month, a finish date will be guided by the completion of topographical survey which needs to be complete before design works can progress.

#### 12.0 HARROGATE CYCLE NETWORK DEVELOPMENT PRIORITISATION

12.1 Key stakeholder engagement on the Harrogate cycle priorities is underway and is estimated to be complete by the end of September. Work on the Knaresborough cycle priorities is progressing well with initial assessment and sifting of 80 routes complete. Next step for the Knaresborough work will be a site visit and further dialogue with internal teams to finalise a top 10, before seeking key stakeholder views.

#### 13.0 FINANCIAL IMPLICATIONS

13.1 The purpose of this report is for updates only, separate reports are submitted when appropriate to ensure the financial implications of each individual project is considered. The approved budgets available for each project and the source of funding has been identified in Appendix A.

#### 14.0 LEGAL IMPLICATIONS

- 14.1 The purpose of this report is for updates only, separate reports are submitted when appropriate to ensure the legal implications of each induvial project is considered.
- 14.2 Proposals being developed may require vertical calming measures and as such these would also be subject to consultation as required under The Highways (Road Humps) Regulations 1999.
- 14.3 Several of the proposals within this report will require Traffic Regulation Orders. When designs are complete officers will commence the statutory legal process including consultation on the making and/or amending of any Traffic Regulation Orders currently in place. In making these proposals the Council has had regard to its duty pursuant to Section 122 of the Road Traffic Regulation Act 1984 to secure the expeditious, convenient, and safe movement of vehicular and other traffic including pedestrians. Further consideration will be given to this duty when considering the responses to the consultation exercises. If objections are received in relation to the TRO schemes consideration will also need to be given to holding of a public inquiry.

#### 15.0 EQUALITIES IMPLICATIONS

- 15.1 The purpose of this report is for updates only, separate reports are submitted when appropriate to ensure the equalities implications of each induvial project is considered.
- 15.2 Consideration has been given to the Council's Public Sector Equality Duty and the potential for any adverse impact arising from the recommendations of this report. Officers believe that the recommended options to deliver from this report do not have any adverse impacts on any of the protected characteristics identified in the Equalities Act 2010 or NYC's additional agreed characteristics. The completed Equalities Impact Assessment screening form can be found in Appendix B.

#### 16.0 CLIMATE CHANGE IMPLICATIONS

- 16.1 The purpose of this report is for updates only, separate reports are submitted when appropriate to ensure the equalities implications of each induvial project is considered.
- 16.2 Consideration has been given to the potential for any adverse impacts on climate change arising from the recommendations of this report. A climate change assessment has been completed and included as Appendix C to this report. It is the view of officers that the recommendations included in this report do not have any adverse impacts on Climate change; once the works are implemented there should be a benefit as the measures encourage modal shift away from car use.

## 17.0 RECOMANDATION

17.1 That the Area Committee notes the updates provided.

#### **APPENDICES**

Appendix A - Harrogate and Knaresborough Active Travel schemes progress

Appendix B - Initial equality impact assessment screening form

Appendix C - Climate change impact assessment

Karl Battersby
Corporate Director of Environment
County Hall
Northallerton

Author of report: Melisa Burnham, Area Manager, Highways and Transportation

Harrogate and Knaresborough Active Travel schemes progress Update: August 2024

Project	Budget Allocation	Approved funding source	Updates to date	Expected delivery date
Oatlands and Wetherby Crossings	£200,000	LTP	<ul> <li>Initial public consultation held 25<sup>th</sup> April to 12<sup>th</sup> May 24.</li> <li>As part of this it was identified that one of the land exchange options was not suitable.</li> <li>A second consultation was required and took place 24<sup>th</sup> June- 14<sup>th</sup> July.</li> <li>Land dedication legal process was delayed due to the above, but it can now commence. Delivery date is subject to the completion of this process that can't be determined yet.</li> </ul>	To be confirmed (TBC)
Harland Way – Resurfacing	£200,000	LTP  Active Travel	<ul> <li>Determined early July that the Local Highways team would deliver this.</li> <li>An initial site meeting was held with Area 6 Highways representatives, NY Highways and Parks and grounds on the 26th July.</li> <li>Designs in progress</li> <li>Detailed design in progress</li> </ul>	Q4 24 – Q1 25 Q4 24
Avenue - pedestrian improvements	2007,000	Fund 2	<ul> <li>Traffic Regulation Order is in preparation and will be required before build commences.</li> </ul>	Q 7 2 T
Bilton Crossing	TBC	106 Monies	<ul> <li>Road Safety Audit still to be concluded, followed by any necessary re design.</li> </ul>	Q3-Q4 24

Killinghall Build Out	TBC	106 Monies	<ul> <li>Design to be concluded following informal consultation.</li> <li>Traffic Regulation Orders are also likely to be required following the initial consultation.</li> </ul>	Q4- 24- Q1-25
Otley Road Sustainable Transport Measures	£710,000	NPIF Cold Bath Road signals upgrade  Otley Road bus stops upgrades  Cold Bath Road 20mph  Access arrangements at Falcon Chiropractic 24  Crossing point western primary school TBC  Improved crossing point from PROW Green Lane Ashville college TBC	<ul> <li>Traffic Regulation Order to take place Autumn 24.</li> <li>Consultations and engagement to take place Autumn school term</li> <li>Consultations and engagement to take place Autumn school term</li> </ul>	TBC - Not yet programmed  Q2- 25 implementation  Q4-24  TBC - Not yet programmed  TBC- Not yet programmed.  TBC - Not yet programmed.

# Appendix A

	Review signing for cycle paths		TBC – Not yet programmed
	20MPH Surrounding streets	<ul> <li>Implementation and delivery governed by Traffic Regulations Order process. Delivery TBC</li> </ul>	
	Cycle parking/ improved public realm- feasibility stage still Delivery TBC	Feasibility stage	Delivery TBC- Not yet programmed
	Resurfacing Rossett cycle path	Programmed to be delivered end of August 2024.	Q2 2024.
HTIP- Highways Transportation Improvement Package		HTIP 2 Study report will be presented to members Autumn/ winter 24.	TBC

## Initial equality impact assessment screening form

This form records an equality screening process to determine the relevance of equality to a proposal, and a decision whether or not a full EIA would be appropriate or proportionate.

Directorate	Environment Services
Service area	Highways and Transportation
Proposal being screened	Harrogate and Knaresborough Active Travel updates
Officer(s) carrying out screening	Melisa Burnham
What are you proposing to do?	To advise the committee of progress to date on the delivery of Active Travel schemes within Harrogate and Knaresborough.
Why are you proposing this? What are the desired outcomes?	Following an officer presentation at the May (24) Harrogate and Knaresborough Constituency committee members requested a further detailed update regarding the Active Travel schemes in progress across Harrogate and Knaresborough. Councillors had requested further details regarding the individual project timescales final delivery dates.
Does the proposal involve a significant commitment or removal of resources? Please give details.	No

Impact on people with any of the following protected characteristics as defined by the Equality Act 2010, or NYCC's additional agreed characteristics

As part of this assessment, please consider the following questions:

- To what extent is this service used by particular groups of people with protected characteristics?
- Does the proposal relate to functions that previous consultation has identified as important?
- Do different groups have different needs or experiences in the area the proposal relates to?

If for any characteristic it is considered that there is likely to be an adverse impact or you have ticked 'Don't know/no info available', then a full EIA should be carried out where this is proportionate. You are advised to speak to your <u>Equality rep</u> for advice if you are in any doubt.

Protected characteristic	Potential fi	for adverse	Don't know/No info available
	Yes	No	
Age		х	
Disability		х	
Sex		Х	

Race		Х		
Sexual orientation		X		
Gender reassignment		X		
Religion or belief		X		
Pregnancy or maternity		X		
Marriage or civil partnership		X		
NYCC additional characteristics		1		
People in rural areas		Х		
People on a low income		х		
Carer (unpaid family or friend)		х		
Does the proposal relate to an area	This report out	lines ar	nd over arching	update
where there are known			t consultations	
inequalities/probable impacts (e.g.	place in the co	mmuni	ty before implen	nentation.
disabled people's access to public				
transport)? Please give details.				
Will the proposal have a significant	N1/A			
effect on how other organisations	N/A			
operate? (e.g. partners, funding criteria, etc.). Do any of these				
organisations support people with				
protected characteristics? Please				
explain why you have reached this				
conclusion.				
Decision (Please tick one option)	EIA not	х	Continue to	
	relevant or		full EIA:	
	proportionate:			1
Reason for decision			ng updates of a	
			gate and Knare	sborough.
	It should be red	•		
			keholders, resid	
	will be consulte		vicinity of the p	roposais
	implemented.	d belo	ie works are	
	implemented.			
Signed (Assistant Director or	Nigel Smith, He	ead of	Highway Operat	tions
equivalent)	00.00.000			
Date	30.08.2024			



## **Climate change impact assessment**

The purpose of this assessment is to help us understand the likely impacts of our decisions on the environment of North Yorkshire and on our aspiration to achieve net carbon neutrality by 2030, or as close to that date as possible. The intention is to mitigate negative effects and identify projects which will have positive effects.

This document should be completed in consultation with the supporting guidance. The final document will be published as part of the decision making process and should be written in Plain English.

If you have any additional queries which are not covered by the guidance please email climatechange@northyorks.gov.uk

Please note: You may not need to undertake this assessment if your proposal will be subject to any of the following:

Planning Permission

**Environmental Impact Assessment** 

Strategic Environmental Assessment

However, you will still need to summarise your findings in in the summary section of the form below.

Please contact climatechange@northyorks.gov.uk for advice.

Title of proposal	Harrogate and Knaresborough Active Travel updates
Brief description of proposal	To advise the committee of progress to date on the delivery of Active Travel schemes within Harrogate and Knaresborough.
Directorate	Environmental Services
Service area	Highways & Transportation
Lead officer	Melisa Burnham (Area Manager)
Names and roles of other people involved in	
carrying out the impact assessment	
Date impact assessment started	19/08/23

## **Options appraisal**

Were any other options considered in trying to achieve the aim of this project? If so, please give brief details and explain why alternative options were not progressed.

## Not applicable

What impact will this proposal have on council budgets? Will it be cost neutral, have increased cost or reduce costs?

Please explain briefly why this will be the result, detailing estimated savings or costs where this is possible.

The purpose of this report is to provide an update of progress, with identified timescales and project details. Budgets have been identified for those projects already in progress and it is recognised that those in development still required identified funding, likely from future bits such as Active Travel, if available.

How will this proposon the environment  N.B. There may be a negative impact and term positive impact include all potential over the lifetime of and provide an explanation of the control	short term d longer et. Please l impacts a project	Positive impact (Place a X in the box below where	No impact (Place a X in the box below where	Negative impact (Place a X in the box below where	Explain why will it have this effect and over what timescale?  Where possible/relevant please include:  • Changes over and above business as usual  • Evidence or measurement of effect  • Figures for CO <sub>2</sub> e  • Links to relevant documents	Explain how you plan to mitigate any negative impacts.	Explain how you plan to improve any positive outcomes as far as possible.
Minimise greenhouse gas emissions e.g. reducing emissions from travel, increasing energy efficiencies etc.	Emissions from travel	X			Active travel schemes will provide a positive opportunity for the community to make 'greener' travel options.	No negative impacts identified.	Improved engagement with the public to support the take-up of more active travel options and to continue with the delivery of other strategic transport projects in Harrogate Town Centre. Continue to support the schools with travel planning implementation.
	Emissions from construction		х		There is likely to be no impact.	N/A	N/A
	Emissions from		X		N/A	N/A	N/A

How will this proposon the environment?  N.B. There may be somegative impact and term positive impact include all potential over the lifetime of a and provide an explain.	hort term longer . Please impacts project	<b>Positive impact</b> (Place a X in the box below where	No impact (Place a X in the box below where	Negative impact (Place a X in the box below where	Explain why will it have this effect and over what timescale?  Where possible/relevant please include:  • Changes over and above business as usual  • Evidence or measurement of effect  • Figures for CO <sub>2</sub> e  • Links to relevant documents	plan to mitigate any negative impacts.	Explain how you plan to improve any positive outcomes as far as possible.
	running of buildings						
	Other						
Minimise waste: Redurecycle and compost of reducing use of single Reduce water consur	e.g. use plastic		X				
Minimise <b>pollution</b> (ir land, water, light and	cluding air,	X	Λ		Over a longer time period by creating safer streets and supporting sustainable travel infrastructure in the immediate area will facilitate a modal shift of modes of transport.		

How will this proposal impact on the environment?  N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.	<b>Positive impact</b> (Place a X in the box below where	No impact (Place a X in the box below where	Negative impact (Place a X in the box below where	Explain why will it have this effect and over what timescale?  Where possible/relevant please include:  • Changes over and above business as usual  • Evidence or measurement of effect  • Figures for CO <sub>2</sub> e  • Links to relevant documents	Explain how you plan to mitigate any negative impacts.	Explain how you plan to improve any positive outcomes as far as possible.
Ensure <b>resilience</b> to the effects of climate change e.g. reducing flood risk, mitigating effects of drier, hotter summers		Х				
Enhance <b>conservation</b> and wildlife		X				
Safeguard the distinctive characteristics, features and special qualities of North Yorkshire's landscape		X			New signage will be required, but necessary policies will be adhered to ensuring locations are sympathetic to the area and only where legally required.	

How will this proposal impact on the environment?  N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.	<b>Positive impact</b> (Place a X in the box below where	No impact (Place a X in the box below where	Negative impact (Place a X in the box below where	Explain why will it have this effect and over what timescale?  Where possible/relevant please include:  Changes over and above business as usual  Evidence or measurement of effect  Figures for CO <sub>2</sub> e  Links to relevant documents	plan to mitigate any negative impacts.	Explain how you plan to improve any positive outcomes as far as possible.
Other (please state below)						

Are there any recognised good practice environmental standards in relation to this proposal? If so, please detail how this proposal meets those standards.

- N/A

**Summary** Summarise the findings of your impact assessment, including impacts, the recommendation in relation to addressing impacts, including any legal advice, and next steps. This summary should be used as part of the report to the decision maker.

The purpose of this report is to provide an over arching update of Active Travel projects in Harrogate and Knaresborough. Where required individual projects will be reported for necessary legal, financial and climate change considerations.

# Sign off section

This climate change impact assessment was completed by:

Name	Melisa Burnham
Job title	Area Manager
Service area	Highways and Transportation
Directorate	Environment Services
Signature	
Completion date	19.08.24

Authorised by relevant Assistant Director (signature): Nigel Smith, Head of Highway Operations

Date: 30.08.2024