

NORTH YORKSHIRE COUNCIL

AUDIT COMMITTEE

9 DECEMBER 2024

INTERNAL AUDIT WORK PROGRAMME CONSULTATION 2025/26

1.0 PURPOSE OF THE REPORT

- 1.1 To seek Members' views on the priorities for internal audit in 2025/26, to help inform the focus of the internal audit work programme.

2.0 BACKGROUND

- 2.1 Internal audit provides independent and objective assurance and advice on the council's operations. It helps the council to achieve its objectives by bringing a systematic, disciplined approach to the evaluation and improvement of the effectiveness of risk management, control and governance processes.
- 2.2 The current Public Sector Internal Audit Standards (PSIAS), and the council's audit charter, require internal audit to draw up an indicative programme of work based on an assessment of risk. That programme of work must take into account the need to deliver an annual internal audit opinion.
- 2.3 The standards require internal audit to independently form a view on the risks facing the Council. The standards also require the views of members of the Audit Committee and senior Council officers to be considered by internal audit when forming that assessment of risk.
- 2.4 The consultation report included at **Appendix 1** contains information on our approach to developing the work programme, background on our internal audit opinion framework and some examples of arrangements, systems and processes we could review under each aspect of our opinion framework.
- 2.5 Consultation with senior council officers on the proposed internal audit work programme will be undertaken over the next three months. A draft 2025/26 internal audit work programme will then be brought to this committee in March 2025 for approval.

3.0 IMPLICATIONS

- 3.1 This report is for information only. There are no local member, financial, human resources, legal, equalities or climate change implications.

4.0 **RECOMMENDATIONS**

4.1 Members are asked to provide their views on areas that should be considered a priority for inclusion in the 2025/26 internal audit work programme.

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Appendices
Appendix 1 – Internal Audit Work Programme Consultation Report



Internal Audit Work Programme Consultation 2025/26

Date: 9 December 2024

Appendix 1

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Introduction



- 1 The current Public Sector Internal Audit Standards (PSIAS), and the Council's audit charter, require internal audit to draw up an indicative programme of work based on an assessment of risk. The standards require internal audit to independently form a view on the risks facing the Council. The standards also require the views of members of the Audit Committee and senior Council officers to be considered by internal audit when forming that assessment of risk.
- 2 The risk-based internal audit work programme must also take into account the requirement to produce an annual internal audit opinion. The work programme should therefore cover a range of risk areas to ensure that Veritau can provide an overall opinion on the framework of governance, risk management, and control operating at the Council.
- 3 This report provides information on Veritau's approach to planning audit work. It also asks for the Committee's views on those risk areas it considers a priority for internal audit in 2025/26.
- 4 This is the first stage in the consultation process for the annual programme of work. A full draft programme is expected to be brought to the committee in March 2025 for approval.



Approach: The Opinion Framework



The opinion framework

- 5 Veritau has an opinion framework which sets out the principles used to develop and manage the internal audit work programme. The framework ensures audit coverage is aligned with the Council's risks and targeted towards the key priority areas. We continuously revisit those priorities during the year so that the work programme remains up to date.
- 6 The main component of the opinion framework is our definition of key assurance areas. These represent 11 areas of internal control that we think are essential to the proper functioning of the Council. Systems and controls in each area need to be operating effectively to maximise the likelihood that the Council's objectives are achieved without undue exposure to risk. The areas cover both corporate arrangements, and the management of risks and controls in individual service areas that collectively contribute to the Council's wider objectives.
- 7 The annual opinion is the most important output from internal audit and a key source of objective assurance for the Council's leadership team and those charged with governance. It also helps to inform the Annual Governance Statement. The opinion must be well founded if it is to provide proper assurance to the Council.

North Yorkshire Council

- 8 The standards require that the internal audit work programme is linked to, and contributes to, the organisations:
 - management of strategic risks, and
 - achievement of organisational objectives and priorities.
- 9 The risks at North Yorkshire Council most important for audit planning are those set out in the Council's corporate risk register. There are many other risks associated with the wide range of services the Council delivers. Where appropriate, service risks are considered as part of individual audit assignments. However, the risks on the corporate register are those considered most significant to the achievement of the Council's objectives and therefore are the main focus for internal audit planning.
- 10 The Council's organisational objectives are expressed in its 2024-28 Council Plan which was approved by Full Council in February 2024. The plan has ambitions covering five areas: place and environment, economy, health and wellbeing, people and organisation.
- 11 Other key documents include the latest revenue budget and medium-term financial strategy which outline a number of the financial challenges which the Council is facing.

- 12 As well as taking into account the organisational risks and objectives, we will also reflect the Council's current and future challenges including the need to deliver savings and complete a range of system and service transformation projects.

Overview

- 13 An overview of the process followed in using the opinion framework to determine audit priorities, and so to develop the internal audit work programme, is included in Appendix A.
- 14 In the next section we will explain the 11 key assurance areas in more detail and provide examples of risk areas, systems and processes we could review, as part of the 2025/26 programme of work.

Key assurance areas



Key assurance areas: an overview and examples

- 15 Details of the 11 key assurance areas are set out below. We have provided definitions, and some examples of arrangements, systems, and processes we could review under each area. The examples are for illustrative purposes and are not exhaustive. Some audit work will likely cut across a number of the key assurance areas.

Strategic planning

- 16 Strategic planning covers the arrangements the Council has in place to define and develop its strategy, or direction, and make decisions on resource allocation to successfully pursue this strategy. It also encompasses the control measures in place to guide strategy implementation. The Council's strategy and policy framework are comprised of the Council Plan, and other key plans and policies which give effect to the strategies.
- 17 This area is of importance to internal audit as effective strategic planning is a prerequisite for delivering long term, sustainable success.

Examples

▲ Delivery of council plan objectives	▲ Transformation and savings programme
▲ Climate change	▲ Social care delivery and commissioning

Organisational governance

- 18 Governance is the combination of processes and structures implemented to inform, direct, manage and monitor the activities of the Council toward the achievement of its objectives. At its most visible, governance involves the set of policies put in place for the direction and control of the organisation and the establishment of rules and procedures for making decisions and for complying with relevant legislation and regulations. Governance also encompasses business ethics, leadership, strategic management, and control activities. In a local authority context, the principles of effective governance are set out in the CIPFA / Solace 2016 Delivering Good Governance in Local Government: Framework.
- 19 Internal audit is expected to assess and make appropriate recommendations to improve the Council's governance processes. It is also expected to evaluate risk exposures relating to compliance with laws, regulations, policies, procedures and contracts.

Examples

▲ Adherence to Constitution	▲ Complaints
▲ Policy framework	▲ Housing regulation compliance

Financial governance

- 20 Section 151 of the Local Government Act 1972 requires that every local authority in England and Wales should "... *make arrangements for the proper administration of their financial affairs...*". Financial governance involves arrangements for giving a reliable account of the money spent and income received, stewardship of public resources, compliance with legal and regulatory requirements, ensuring value for money, supporting effective decision-making, and facilitating planning and resource allocation.
- 21 The PSIAS require that internal audit evaluates the adequacy and effectiveness of controls relating to the reliability and integrity of financial information.

Examples

▲ Benefits and Council Tax systems	▲ General ledger / accounting records
▲ Capital project management	▲ Ordering and creditor payments

Risk management

- 22 Risk management encompasses the Council's arrangements for identifying, assessing, managing, and controlling potential events or situations to provide reasonable assurance that its objectives will be achieved. It involves being aware of risk exposures, selecting appropriate risk responses that align risks with the Council's risk appetite, and communicating relevant information in a timely manner across the organisation.
- 23 Internal audit's role is to evaluate the effectiveness of risk management processes and contribute to their improvement.

Examples

▲ Risk management processes	▲ Health and safety
▲ Insurance	▲ Disaster recovery

Information governance

- 24 Information governance is the set of multi-disciplinary structures, policies, procedures, processes, and controls implemented to manage information across the Council. These governance arrangements should support the

Council's immediate and future regulatory, legal, risk, environmental and operational requirements.

Examples

- | | |
|--------------------------|----------------------------------|
| ▲ UK GDPR compliance | ▲ Records management |
| ▲ Data breach management | ▲ Rights of individuals requests |

Performance management and data quality

- 25 Performance management refers to the systematic process by which the Council plans, monitors, and improves the delivery of the services it provides to the public. The starting point for performance management is the Council's strategic ambitions which then filter down the organisation to directorate, service, team and individual levels. The Council's performance management framework aims to join up delivery at all levels by setting clear, achievable targets which can be accurately monitored and reported, with corrective action being taken promptly and appropriately.

Examples

- | | |
|----------------------------------|-----------------------|
| ▲ Performance framework | ▲ Data quality |
| ▲ Service performance management | ▲ Follow-up processes |

Procurement and contract management

- 26 Effective procurement and contract management is vital for any local authority to ensure that it maximises value for money in its service delivery. Every procurement process undertaken by the Council needs to comply with the provisions of its Constitution (including the Contract Procedure Rules) and the objectives set out in its Procurement Strategy. Public sector procurement also needs to comply with the Public Contracts Regulations and with any changes introduced by the new Procurement Act 2023 which is expected to come into force on 24 February 2025.
- 27 Once a procurement exercise is completed and the contract begins, it is essential that it is monitored regularly to ensure compliance with its terms and conditions, to manage delivery risk, and to assess performance.

Examples

- | | |
|--|--|
| ▲ Individual procurement exercises | ▲ Individual contract management reviews |
| ▲ Compliance with contract procedure rules | ▲ Category management and forward planning |

People management

- 28 This area covers all aspects of the management of human resources across the Council. For example, recruitment and selection, remuneration,

attendance management, training and talent development, individual performance management, equal opportunities, welfare and industrial relations, working arrangements, and discipline.

- 29 The Council's people are essential to the achievement of its objectives, and there are a wide range of potentially significant risks in this area.

Examples

▲ Training	▲ Performance management
▲ Equalities, diversity, and inclusion	▲ Recruitment and retention

Asset management

- 30 Asset management involves the proper management, safeguarding and recording of assets. It seeks to align the asset base with the Council's corporate ambitions and objectives. Key areas for effective asset management include strategic planning, maintenance of accurate records, an understanding of the physical location of assets, allocated responsibility for assets, and periodic and systematic physical verification of the existence, condition, and performance of assets.
- 31 Ensuring the safeguarding of assets is one of five key risk areas that the PSIAS require internal audit to evaluate when providing assurance on the adequacy and effectiveness of the Council's risk management arrangements.

Examples

▲ Verification of assets	▲ Asset repair and maintenance
▲ Commercial property strategy	▲ Acquisition, transfer, and disposal

Programme and project management

- 32 Programmes are a collection of related projects managed in a coordinated way. This can bring benefits and control over and above what is achievable from managing projects individually. Projects are discrete, clearly defined, shorter-term engagements, involving the application of processes, methodologies, and specific/cross-functional skills and methodologies to achieve specific and measurable outcomes.
- 33 Effective project management is important for the Council to ensure resources are used efficiently and to achieve value for money. This is particularly the case for large and high-profile projects that bring about significant change. Internal audit is expected to evaluate risk exposures relating to the effectiveness and efficiency of Council programmes and projects.

Examples

- | | |
|--|--|
| ▲ Project management framework review / compliance | ▲ Individual review of projects |
| ▲ Partnerships | ▲ Project governance and risk management |

IT governance

- 34 Information technology (IT) governance is a sub-discipline of organisational governance. It relates to leadership, organisational structures, policies, and processes that ensure that information technology supports Council strategies and objectives. IT governance should also support the management and oversight of the Council's business as usual activities.
- 35 The PSIAS require internal audit to assess whether information technology governance supports the council's strategies and objectives.

Examples

- | | |
|---------------------------|--------------------------|
| ▲ Cybersecurity | ▲ IT infrastructure |
| ▲ Strategies and policies | ▲ IT systems development |

Questions for the committee to consider

- 36 As part of our preparations for the audit work programme for 2025/26, the Committee is invited to express a view on any areas it feels should be considered a priority for internal audit work. In considering this, relevant questions may include the following:
- ▲ For any of the Council's strategic risks, are there any which the Committee would like internal audit to look at, to provide additional assurance about arrangements for the management of the risk?
 - ▲ What are the most significant threats to the achievement of the Council's objectives and priorities?
 - ▲ Are there any of the 11 key assurance areas which the Committee feels internal audit should pay particular attention to, and to provide additional comfort that arrangements are operating effectively?
 - ▲ Are there any specific elements within the 11 key assurance areas that the Committee would like internal audit to look at during 2025/26?
 - ▲ Irrespective of the assurance areas, risks and Council priorities, does the Committee have any specific suggestions for internal audit assignments in 2025/26?

Next steps



- 37 Following consultation with the Committee we will hold further discussions with officers to understand their views on the priorities for internal audit work over the next year. These meetings will take place during January and February 2025.
- 38 Alongside this we will continue to take account of emerging issues relevant to the public sector as well as any specific sectoral risks or developments including any relevant changes to legislation. We will also continue to review Council committee papers and other relevant background information to ensure we have an up-to-date picture of the challenges and issues facing the Council.
- 39 Information collected will be used to develop the indicative long list of audits to be included in the 2025/26 internal audit work programme.
- 40 Our risk assessment and the programme of work will continue to be updated and revisited throughout the year to ensure audit work continues to target priority areas.

THE OPINION FRAMEWORK

1

The Audit Universe

The audit universe represents all areas across the council that Veritau has identified as being auditable. The universe is broadly structured as follows:

- ▲ Corporate and cross-cutting
- ▲ Key financial systems
- ▲ Service areas
- ▲ ICT and technical

2

11 Key Assurance Areas

- | | |
|---|---|
|  Strategic Planning |  Procurement and contract management |
|  Organisational governance |  People management |
|  Financial governance |  Asset management |
|  Risk management |  Programmes and project management |
|  Information governance |  IT Governance |
|  Performance management and data quality | |

3

Key Corporate Risks

- ▲ Climate change
- ▲ Major failure in care markets and workforce pressures
- ▲ Information governance and cyber security
- ▲ Transformation programme and savings requirements
- ▲ Property and housing regulation compliance
- ▲ Recruitment, retention and resources
- ▲ Significant incidents



Having evaluated all potential audits against the opinion framework in steps 1 to 4, audits are prioritised for inclusion in the internal audit work programme.

Internal Audit Work Programme

5

Council Ambitions

4

- ▲ Council ambitions are fully documented in the 2024-2028 Council Plan which was approved by Full Council on 21 February 2024.
- ▲ There are twenty specific ambitions covering five areas: place and environment, economy, health and wellbeing, people and organisation.
- ▲ There are four pillars of locality working at the heart of everything the council does: local services and access, local accountability, local action and local empowerment.

